

# BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

In the Matter of the Application of Apple Valley	)	
Ranchos Water Company (U 346 W) for Authority	)	
to Increase Rates Charged for Water Service by	)	APPLICATION NO. 14-01-002
\$3,127,463 or 14.88% in 2015, \$2,056,455 or	)	
8.48% in 2016, and \$2,160,731 or 8.19% in 2017.	)	
	_)	

# SETTLEMENT AGREEMENT BETWEEN APPLE VALLEY RANCHOS WATER COMPANY AND THE OFFICE OF RATEPAYER ADVOCATES

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8.48% in 2016, and \$2,160,731 or 8.19% in 2017.

APPLICATION NO. 14-01-002

#### SETTLEMENT AGREEMENT

# I. GENERAL PROVISIONS

- 1.1 This Settlement Agreement ("Settlement") is entered into by and between Apple Valley Ranchos Water Company ("AVR") and the Office of Ratepayer Advocates ("ORA") of the California Public Utilities Commission ("Commission"). AVR and ORA are referred to jointly herein as the "Parties" or singularly as a "Party."
- 1.2 This Settlement shall become effective and binding on the Parties as of the date it is fully executed by all Parties ("Effective Date"). The Settlement will not, however, resolve the issues before the Commission in Application 14-01-002 unless, and until, it is adopted by the Commission.
- 1.3 This Settlement resolves most of the outstanding issues raised by ORA that are currently before the Commission in Application 14-01-002, except for the following issues, which the Parties litigated in hearings before the Commission: (1) Conservation expense proposed by AVR and the Conservation Balancing Account proposed by ORA; (2) the use of estimates in Balancing Accounts; (3) the Office Remodel Balancing Account; (4) the Solar Project Memorandum Account; (5) the Level Payment Plan; (6) the Sales Reconciliation Mechanism; and (7) the inclusion of the irrigation system in the WRAM/MCBA. The unresolved issues are identified in the Parties' Briefs as Conservation Estimates, Conservation Balancing Account, Solar Project Memorandum Account, Office Remodel Balancing Account, Use of Estimates, Level Payment Plan, Sales Reconciliation Mechanism, Irrigation (Commodity Revenues &

Production Costs), Incremental Cost Balancing Account, and Chemical Costs. This Settlement does not address the issues raised by the Town of Apple Valley ("Town"), including the issues addressed in the Parties' briefs under the headings "Rate Design" and "Water Rate Comparison." The Parties are in agreement on the Rate Design and Water Rate Comparison issues raised by the Town and have briefed their respective positions on these issues.

- 1.4 The Parties agree that (except as otherwise stated herein) the Parties' adoption of this Settlement should not be construed as an admission or waiver by any Party regarding any fact, matter of law, or issue thereof that pertains to the subject of this Settlement. In accordance with the Commission's Rules of Practice and Procedure ("Rule"), Rule 12.5, the Parties intend that the Commission's adoption of this Settlement be binding on each Party, including its legal successors, predecessors, assigns, partners, joint ventures, shareholders, members, representatives, agents, attorneys, parent or subsidiary companies, affiliates, officers, directors, and/or employees. Adoption of this Settlement does not constitute approval of, or establish precedent regarding, any principle in any future proceeding. Nor does adoption of this Settlement bind any Party with respect to a future proceeding except with respect to the terms and conditions set forth herein, including as provided in Sections 1.19 and 1.22.
- 1.5 The Parties agree that no Party to this Settlement, or any Parties' legal successors, predecessors, assigns, partners, joint ventures, shareholders, members, representatives, agents, attorneys, parent or subsidiary companies, affiliates, officers, directors, and/or employees thereof, assumes any personal liability as a result of this Settlement.
- 1.6 The Parties agree that the Commission has primary jurisdiction over any interpretation, enforcement, or remedy pertaining to this Settlement. No Party may bring an action pertaining to this Settlement in any local, State, or Federal court, or administrative agency, without having first exhausted its administrative remedies at the Commission.
- **1.7** If any Party fails to perform its respective obligations under this Settlement, the other Party may come before the Commission to pursue any applicable remedy, including enforcement.

- The Parties agree that this Settlement is an integrated agreement and the provisions of the Settlement are not severable. Therefore, if the Commission rejects, conditions or purports to modify any term or portion of this Settlement, the Parties shall convene a conference within fifteen (15) days thereof and engage in good faith negotiations to determine whether some or all of the remainder of the Settlement is acceptable to the Parties. In the event an agreement is reached, all Parties must consent in writing to any changes or the Settlement is void. If the Parties cannot agree to resolve any issue raised by the Commission's actions within thirty (30) days of their conference, this Settlement shall be deemed to be rescinded, the Parties shall be released from any obligation, representation, or condition set forth in this Settlement, including their obligation to support this Settlement, and the Parties shall be restored to their positions prior to having entered into this Settlement. Following any rescission of this Settlement, the Parties may pursue any action they deem appropriate.
- 1.9 The Parties acknowledge and stipulate that they are agreeing to this Settlement freely, voluntarily, and without any fraud, duress, or undue influence by any other Party. Each Party hereby states that it has read and fully understands its rights, privileges, and duties under this Settlement, including each Party's right to discuss this Settlement with its legal counsel, and has exercised those rights, privileges, and duties to the extent deemed necessary.
- 1.10 The Parties have determined that this Settlement is in their best interests, and more costeffective than undertaking the expenses, delays, and uncertainties of further litigation. In
  executing this Settlement, each Party declares that the terms and conditions herein are
  reasonable, consistent with the law, and in the public interest. Therefore, the Parties jointly
  request that the Commission accept and adopt this Settlement in its entirety and without
  modification or condition, as reasonable, consistent with the law, and in the public interest.
- **1.11** The Parties agree that, on or before August 8, 2014, they will jointly file this Settlement for Commission approval by joint motion under Commission Rule 12.1(a). In their joint motion, the Parties will ask that the Commission expeditiously consider and approve this Settlement in its entirety and without condition or modification.
- **1.12** The Parties agree to support this Settlement and use their best efforts to secure the Commission's approval of this Settlement in its entirety and without condition or modification.

- **1.13** The Parties agree to defend this Settlement and its implementation before the Commission if the Commission's adoption or implementation of this Settlement is opposed by anyone else.
- **1.14** Each Party hereto agrees without further consideration to execute and deliver such other documents and take such other actions as may be necessary to achieve the purposes of this Settlement, including, without limitation, furnishing such additional information, documents, and/or testimony as the Commission may require (with due regard for confidentiality) in issuing an order adopting this Settlement.
- **1.15** The Parties acknowledge and agree that this Settlement has been jointly negotiated and drafted. The language of this Settlement shall be construed as a whole according to its fair meaning and not in favor of or against any Party.
- **1.16** This Settlement constitutes the entire agreement and understanding between the Parties as to the subject of this Settlement, and supersedes any prior agreements, commitments, representations, or discussions between the Parties.
- **1.17** This Settlement may not be amended or modified without the express written and signed consent of each Party hereto.
- **1.18** No Party has relied or relies upon any statement, promise, or representation by any other Party, except as specifically set forth in this Settlement. Each Party expressly assumes the risk of any mistake of law or fact made by such Party or its authorized representative.
- **1.19** This Settlement and each covenant and condition set forth herein shall be binding upon the respective Parties hereto.
- **1.20** This Settlement may be executed in counterparts by each Party hereto with the same effect as if all Parties had signed one and the same document. Any such counterpart shall be deemed to be an original and shall together constitute one and the same Settlement.
- **1.21** This Settlement is comprised of this Settlement document itself and the Parties' Joint Comparison Exhibit.

- **1.22** Each Party to this Settlement represents that his or her signature to this Settlement binds his or her respective Party to the terms of this Settlement.
- **1.23** This Settlement shall be governed by the laws of the State of California as to all matters, including validity, construction, effect, performance, and remedy.

# II. FACTUAL BACKGROUND

- 2.1 AVR, a California corporation, is a Class A Public Utility Water Company regulated by the Commission providing regulated water service in and near the Town of Apple Valley in San Bernardino County, California. AVR is a wholly-owned subsidiary of Park Water Company ("Park"), a California Corporation. AVR's office is located in Apple Valley, California. AVR has two "systems" the Irrigation system and the Domestic system. The Irrigation System consists of a small gravity irrigation system that serves non-potable (un-treated) water from an irrigation well with return flow to the Mojave River and has a single customer. All other customers are part of the Domestic system, which is a pressurized potable water system.
- 2.2 On January 2, 2014, AVR filed a General Rate Case ("GRC") Application ("Application") requesting authority to increase its rates by \$3,127,463 or 14.88% in 2015, \$2,056,455 or 8.48% in 2016; and \$2,160,731 or 8.19% in 2017. Concurrent with the filing of the Application, AVR supported its Application with prepared testimony and exhibits, its Revenue Requirements Report for Test Year 2015, its General Office Report for Test Year 2015, its Urban Water Management Report, and Minimum Data Requirements ("MDR"), all of which were served on January 2, 2014. ORA filed a timely protest to the application on February 10, 2014, and AVR filed a timely response.
- 2.3 On February 19, 2014, the Town of Apple Valley filed a motion for party status, which was granted on February 20, 2014. A prehearing conference was held on April 1, 2014, by ALJ S. Pat Tsen. In response to ALJ Tsen's April 4, 2014 Ruling for Comments on the Division of Water and Audits Preliminary Report on AVR's Water Quality, ORA served its comments on April 11, 2014. On April 17, 2014, the Commission issued the Scoping Memo and Ruling in this proceeding. Public Participation Hearings were held on April 30, 2014, at the Town of Apple

Valley Conference Center in Apple Valley, California. On May 9, 2014, ORA served its Report on the Results of Operations, and on May 19, 2014, ORA served its Amended Report on the Results of Operations ("ORA Amended Report").

- 2.4 The Parties engaged in informal settlement negotiations beginning on June 4, 2014. As a result of those negotiations, which continued through June 17, 2014, ORA and AVR reached a settlement on most of the issues raised in ORA's Amended Report and agreed upon the terms and conditions comprising the Settlement, set forth below. While the Town participated in the settlement discussions, it is not a party to the settlement.
- 2.5 Evidentiary hearings on the unresolved issues were held on June 16 and 17, 2014. At the hearings, AVR's, ORA's, and the Town's testimony and reports were marked as exhibits and entered into the record along with additional exhibits introduced at the hearings. Additionally, after the conclusion of the hearings, per the direction of ALJ Tsen, AVR submitted several late filed exhibits and both AVR and ORA filed motions to seal confidential versions of exhibits containing confidential information, which were granted by ALJ Tsen.

# III. TERMS AND CONDITIONS OF THE SETTLEMENT

#### 3.0 WATER CONSUMPTION AND REVENUES

#### 3.1 Number of Customers

#### **AVR WATER REQUEST:**

In accordance with D.04-06-018, AVR forecasted customer growth based on a five-year historical average (2008 – 2012) for Residential, Commercial (Business), Industrial, Public Authority Irrigation, Gravity Irrigation, and Apple Valley Golf Course customers. For Residential customers, in addition to the results of the five-year growth, AVR's estimate reflects 100 additional customers due to a planned development in Jess Ranch.

#### **ORA POSITION:**

For Residential and Commercial customers, there were no issues concerning the methodology used to forecast the number of customers except that ORA forecasted customer growth based on

the five-year historical average (2009 - 2013) and projected the additional customer growth for the planned development in Jess Ranch beginning in Test Year 2015. There were no issues concerning the number of customers for Industrial, Public Authority, Public Authority – Irrigation, Gravity Irrigation, and Apple Valley Golf Course.

# **RESOLUTION:**

ORA and AVR agree to update the number of customers to reflect the actual number of customers as of year-end 2013 and to adjust the methodology to remove double-counting between the five-year average and the projected additional residential customer growth from planned development. ORA and AVR agree on the number of customers, as set forth in the table below.

Test Year 2015

	AVR	ORA		
Average Number of Customers	Original	Original	Difference	Settlement
Residential	17,979	18,008	(29)	18,015
Commercial	1,364	1,384	(20)	1,364
Industrial	2	2	0	2
Public Authority	45	45	0	45
Irrigation Pressure	175	166	9	166
Private Fire Service	272	240	32	239
Public Authority Irrigation	5	5	0	5
Irrigation Gravity	1	1	0	1
Apple Valley Golf Course	1	1	0	1
Temporary Construction	5	9	(4)	11
Total Metered Customers	19,853	19,861	(8)	19,849

# **Escalation Year 2016**

	AVR	ORA		
Average Number of Customers	Original	Original	Difference	Settlement
Residential	18,121	18,203	(82)	18,165
Commercial	1,373	1,397	(24)	1,375
Industrial	2	2	0	2
Public Authority	46	45	1	46
Irrigation Pressure	180	169	11	169
Private Fire Service	289	248	41	247
Public Authority Irrigation	5	5	0	5
Irrigation Gravity	1	1	0	1
Apple Valley Golf Course	1	1	0	1
Temporary Construction	9	9	0	11
Total Metered Customers	20,027	20,080	(53)	20,032

# **Escalation Year 2017**

	AVR	ORA		
Average Number of Customers	Original	Original	Difference	Settlement
Residential	18,263	18,398	(135)	18,315
Commercial	1,382	1,410	(28)	1,386
Industrial	2	2	0	2
Public Authority	46	46	0	46
Irrigation Pressure	185	172	13	171
Private Fire Service	306	256	50	255
Public Authority Irrigation	5	5	0	5
Irrigation Gravity	1	1	0	1
Apple Valley Golf Course	1	1	0	1
Temporary Construction	9	9	0	11
Total Metered Customers	20,200	20,300	(100)	20,192

**REFERENCES:** AVR Exh. A-1, p. 20; ORA Exh. O-1, pp. 2-2 – 2-3.

# 3.2 Consumption Per Customer

# **AVR WATER REQUEST:**

For the Residential, Commercial, and Gravity Irrigation customers, AVR forecasted sales based on the 2012 recorded consumption per customer with an annual decrease of 1.5% because the New Committee Method sales forecasting methodology overstated the effects of the drastic drop in unit consumption experienced from 2007 – 2011. For the Industrial, Pressure Irrigation, and Temporary Construction customers, AVR forecasted sales based on a recorded five-year average (2008 – 2012) of total sales. For Public Authority and Public Authority-Irrigation customers, AVR forecasted sales based on the New Committee Method. For Private Service customers, AVR forecasted sales based on the three-year average (2010 – 2012). For the Apple Valley Golf Course, AVR forecasted sales based on the four-year average (2009 – 2012) of water sales.

#### **ORA POSITION:**

ORA finds AVR's methodology reasonable based on the circumstances presented in this case and accepted AVR's proposed 1.5% annual decrease for the Residential and Commercial customer classes starting from the 2013 recorded consumption. For the Industrial, Public Authority, Private Fire, Public Authority Irrigation, Pressure Irrigation, Apple Valley Golf Course, and Temporary Construction customer classes, ORA recommends the use of the five-year average unit consumption (2009-2013).

#### **RESOLUTION:**

The Parties agree that the use of the Basic Procedure of the New Committee Method as outlined in the rate case plan for Class A water utilities should not be used for Residential and Commercial customers in this GRC because the methodology provides results that are unreasonably lower than current unit consumption levels. The Parties believe that use of the 1.5% annual reduction provides a reasonable estimate of future water sales. Based on further discussions, settlement negotiations, and review of AVR's rebuttal testimony, the Parties agree to the customer unit consumption as set forth in the table below.

Test Year 2015 and Escalation Years 2016 and 2017

Consumption per Customer (Ccf)	AVR	ORA	Difference	Settlement
	Original	Original		
Residential	199.13	197.42	1.71	197.42
Commercial	592.76	581.52	11.24	585.02
Industrial	630.60	641.00	(10.40)	641.00
Public Authority	6,389.00	6,389.00	00.00	6,389.10
Irrigation Pressure	1,681.00	1,606.00	75.00	1,606.23
Private Fire Service	7.99	6.84	1.15	7.57
Public Authority Irrigation	5,365.00	5,365.00	00.00	5,364.92
Irrigation Gravity	456,275.00	443,715.00	12,560.00	456,274.90
Apple Valley Golf Course	122,164.00	126,540.00	(4,376.00)	126,540.00
Temporary Construction	991.25	784.04	207.21	801.01

REFERENCES: AVR Exh. A-1, p. 22; ORA Exh. O-1, pp. 2-3 – 2-5.

# 3.3 Unaccounted for Water (Domestic System)

# **AVR WATER REQUEST:**

AVR requests unaccounted for water of 7.0% based on the latest information available at the time AVR's application was prepared.

### **ORA POSITION:**

ORA recommends unaccounted for water of 5.1% based on the updated, most recent two-year recorded average (2012 - 2013).

#### **RESOLUTION:**

ORA and AVR agree that, while AVR's unaccounted for water has decreased from AVR's previous GRC, the annual unaccounted for water continues to vary slightly each year. ORA and AVR agree to use AVR's recommendation in its rebuttal for unaccounted for water estimate of 6.0% as set forth in the tables below.

#### Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Unaccounted For Water	7.0%		1.90%	6.0%

#### **Escalation Year 2016**

	AVR	ORA		
	Original	Original	Difference	Settlement
Unaccounted For Water	7.0%	5.1%	1.90%	6.0%

#### **Escalation Year 2017**

	AVR Original	ORA Original	Difference	Settlement
Unaccounted For Water	7.0%	5.1%	1.90%	6.0%

REFERENCES: AVR Exh. A-1, p. 58; ORA Exh. O-1, Ch. 2, Table 2-4.

# 3.4 Unaccounted for Water (Irrigation System)

# **AVR WATER REQUEST:**

AVR requests unaccounted for water of 79.6% based on the latest information available at the time AVR's application was prepared.

#### **ORA POSITION:**

ORA recommends unaccounted for water of 76.5% based on the updated, most recent two-year recorded average (2012 - 2013).

#### **RESOLUTION:**

The Parties agree that the loss of water experienced by the Irrigation system results from evaporation and seepage in the lake and return flow to the river, and is largely weather-related. The Parties agree that a longer-term average would be more appropriate for the estimate for the Irrigation system. ORA and AVR agree to use AVR's recommended 5-year (2009 – 2013) average in its rebuttal for unaccounted for water estimate of 78.2% as set forth in the tables below.

#### Test Year 2015

	AVR	ORA		
	Original	Original	Difference	Settlement
Unaccounted For Water	79.6%	76.5%	3.1%	78.2%

#### **Escalation Year 2016**

	AVR	ORA		
	Original	Original	Difference	Settlement
Unaccounted For Water	79.6%	76.5%	3.1%	78.2%

# **Escalation Year 2017**

	AVR	ORA		
	Original	Original	Difference	Settlement
Unaccounted For Water	79.6%	76.5%	3.1%	78.2%

REFERENCES: AVR Exh. A-1, p. 59; ORA Exh. O-1, Ch. 2, Table 2-4.

# 3.5 Total Water Supply

# **AVR WATER REQUEST:**

The total water supply represents the sum of water sales and unaccounted for water.

#### **ORA RECOMMENDATION:**

ORA finds AVR's methodology of total water supply to be reasonable. The original differences between AVR's and ORA's estimates resulted from different estimates of customers, consumption per customer, and unaccounted for water.

# **RESOLUTION:**

With the resolution of customers (Section 3.1), consumption per customer (Section 3.2), and unaccounted for water (Section 3.3), there is no difference in the estimates of total water supply. The Parties agree on the total water supply as set forth in the tables below.

Test Year 2015

	AVR	ORA		
Total Water Supply (Ccf)	Original	Original	Difference	Settlement
Residential	3,580,135	3,555,152	24,982.6	3,556,521
Commercial	808,526	804,828	3,698	797,967
Industrial	1,261	1,282	(20.8)	1,282
Public Authority	288,783	288,783	0.00	286,232
Irrigation Pressure	294,175	266,596	27,579.0	266,634
Private Fire Service	2,173	1,642	531	1,809
Public Authority Irrigation	26,825	26,825	0.00	26,825
Apple Valley Golf Course	122,164	126,540	(4,376.0)	126,540
Temporary Construction	8,921	7,056	1,864.9	8,811
Total Domestic Sales	5,132,964	5,078,703	54,260	5,072,621
Unaccounted for Water (settled) (6%)	386,352	272,933	113,418	323,784
Irrigation Gravity	456,275	443,715	12,560	456,275
Unaccounted for Water (settled) (78.2%)	1,780,367	1,444,433	335,933	1,636,729
Total Water Supply	7,755,957	7,239,785	516,171	7,489,409

# **Escalation Year 2016**

	AVR	ORA		
Total Water Supply (Ccf)	Original	Original	Difference	Settlement
Residential	3,608,411	3,593,649	14,761.8	3,586,134
Commercial	813,861	812,387	1,473.8	804,403
Industrial	1,261	1,282	(20.8)	1,282
Public Authority	291,338	287,505	3,833.4	288,787
Irrigation Pressure	302,580	271,414	31,166.0	271,453
Private Fire Service	2,309	1,696	612.8	1,870
Public Authority Irrigation	26,825	26,825	00.00	26,825
Apple Valley Golf Course	122,164	126,540	(4,376.0)	126,540
Temporary Construction	8,921	7,056	1,864.9	8,811
Total Domestic Sales	5,177,671	5,128,355	49,316	5,116,104
Unaccounted for Water (settled) (6%)	389,717	275,602	114,115	326,560
Irrigation Gravity	456,275	443,715	12,560	456,274.90
Unaccounted for Water (settled) (78.2%)	1,780,367	1,444,434	335,933	1,636,729
Total Water Supply	7,804,030	7,292,105.	511,924	7,535,668.48

# **Escalation Year 2017**

	AVR	ORA		
Total Water Supply (Ccf)	Original	Original	Difference	Settlement
Residential	3,636,687	3,632,146	4,541.1	3,615,747
Commercial	819,196	819,947	(751.2)	810,838
Industrial	1,261	1,282	(20.8)	1,282
Public Authority	293,894	291,338	2,555	291,343
Irrigation Pressure	310,985	276,232	34,753.0	274,665
Private Fire Service	2,445	1,751	693	1,930
Public Authority Irrigation	26,825	26,825	00.00	26,825
Apple Valley Golf Course	122,164	126,540	(4,376.0)	126,540
Temporary Construction	8,921	7,056	1,864	8,811
Total Domestic Sales	5,222,379	5,183,118	39,260	5,157,981
Unaccounted for Water (settled)	393,082	278,545	114,537	329,233
(6%)				
Irrigation Gravity	456,275	443,715	12,560	456,274
Unaccounted for Water (settled)	1,780,367	1,444,434	335,933	1,636,729
(78.2%)				
Total Water Supply	7,852,103	7,349,811	502,291	7,580,218

REFERENCES: AVR Exh A.-1, p. 58 - 59; ORA Exh. O-1, Appendix A-8 - A-9.

# 3.6 Present Rate Revenues

# **AVR WATER REQUEST:**

Revenue at present rates consists of Service Charge Revenue, Commodity Charge Revenue, and Miscellaneous Revenue. Service Charge Revenue is based on the number of customers multiplied by the appropriate tariff. Commodity Charge Revenue is calculated by multiplying the number of customers by their applicable water use and appropriate tariff.

#### **ORA POSITION:**

ORA finds AVR's methodology to be reasonable and recommends the use of the methodology to estimate operating revenues at present rates.

# **RESOLUTION:**

With the resolution of the customer issue (Section 3.1) and the resultant change in total water supply (Section 3.5) the Parties agree on the present rate revenues as set forth in the table below. The Parties further agree to increase the Miscellaneous Revenue to \$17,000 (from \$1,700) consistent with the agreement on Affiliated Transactions (Section 13.0).

Test Year 2015

Metered Revenues (\$)	AVR	ORA	Difference	Settlement
	Original	Original		
Residential	14,826,176	14,767,410	58,765.8	14,752,278
Commercial	3,399,105	3,406,266	(7,160)	3,370,132
Industrial	5,105	5,162	(57)	5,105
Public Authority	975,827	967,191	8,635.6	967,203
Private Fire	348,790	307,756	41,034.2	306,474
Public Authority Irrigation	35,268	35,268	00.00	35,267
Irrigation Pressure	1,020,145	933,518	86,627	933,623
Gravity Irrigation	196,700	192,380	4,320	196,700
Apple Valley Golf Course	112,084	115,854	(3,769)	115,854
Temporary Construction	57,644	52,526	5,117	57,341
Miscellaneous Revenue	46,693	46,693	00.00	46,693
	21.022.525		40.070	20.000
Total Revenue	21,023,537	20,830,023	43,353	20,786,670

REFERENCES: AVR Exh. A-1, Ch. III, Table III-4, p. 35; ORA Exh. O-1, Appendix A-10.

4.0 **CUSTOMER SERVICE** 

**ORA RECOMMENDATION:** 

Based upon its review of AVR's application and responses to data requests, ORA finds AVR's

customer service to be acceptable.

**AVR WATER RESPONSE:** 

AVR agrees with ORA's findings.

**RESOLUTION:** 

The Parties recommend that the Commission find AVR's customer service to be satisfactory.

**REFERENCES:** AVR Exh. A-1, pp. 11 -12.; ORA Exh. O-1, Ch. 11.

5.0 **OPERATIONS AND MAINTENANCE** 

5.1 **Expense Estimating Methodology** 

**AVR WATER REQUEST:** 

In general, AVR's expense estimates were based on a five-year average of recorded expenses

(2009 – 2013) escalated to the test year. The 2013 data used by AVR were partially estimated

because that was the most current data available to AVR at the time its application was prepared.

AVR provided ORA with an update of the recorded 2013 data and an updated five-year average

of recorded expense (2009 – 2013) from which ORA's estimates are based.

**ORA POSITION:** 

Where appropriate, ORA's estimates are based on a five-year average of recorded expense (2009)

- 2013) that includes recorded year 2013 data.

**RESOLUTION:** 

AVR agrees with ORA's use of the updated averages in those areas where a five-year average is

the most reasonable way of estimating costs. The Parties agree to use the updated information for

recorded year 2013 when a five-year average methodology is used to estimate expenses.

REFERENCES: AVR Exh. A-1, p. 40; ORA Exh. O-1, pp. 3-1 – 3-2.

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#### **5.2** Escalation Factors

# **AVR WATER REQUEST:**

AVR proposed labor escalation factors of 3.0% for 2014 and 3.0% for Test Year 2015. AVR proposed non-labor escalation factors of 3.0% for 2014 and 3.0% for Test Year 2015.

#### **ORA POSITION:**

For labor, ORA used the Labor Index as provided by ORA's ECOS memorandum dated March 25, 2014, resulting in an escalation factor of 1.7% for 2014 and 1.7% for 2015. ORA used a 60/40 weighting of the Non-Labor Index and the Compensation Per Hour Index resulting in a composite escalation factor of 2.0% for 2014 and 2.3% for Test Year 2015.

# **RESOLUTION:**

The Parties agree to use the latest ORA's ECOS memorandum, which is the June 17, 2014 memorandum. The Parties agree to use a labor escalation factor of 1.5% for 2014 and 1.9% for Test Year 2015. The Parties agree to use composite escalation factors of 2.00% for 2014 and 2.00% for Test Year 2015 based on the 60/40 weighting of the Non-Labor Index and the Compensation Per Hour Index as provided by ORA's ECOS memorandum.

**Year 2014** 

	AVR Original	ORA Original	Difference	Settlement
Labor	3%	1.5%	1.5%	1.5%
Composite	3%	2.0%	1.0%	2.0%
CPI	3%	1.5%	1.5%	1.5%

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Labor	3%	1.3%	1.7%	1.9%
Composite	3%	2.3%	0.7%	2.0%
СРІ	3%	1.3%	1.7%	1.9%

REFERENCES: AVR Exh. A-1, p. 35, p. 40; ORA Exh. O-1, pp. 3-1 – 3-2.

# 5.3 **O&M Payroll Expense**

# **AVR WATER REQUEST:**

AVR's payroll estimate for 2014 is based on employees' hourly rates in effect at the end of 2013 with the estimated 2014 COLA increase and estimates of merit and promotional salary adjustments to be granted and overtime during 2014. The payroll estimate for Test Year 2015 is similarly estimated beginning with the hourly rates expected at the end of year 2014.

#### **ORA POSITION:**

ORA used the same methodology as AVR to estimate the payroll expense except that ORA recommends elimination of AVR's proposed merit increase budget for 2015.

# **RESOLUTION:**

ORA and AVR agree to the payroll costs set forth in the tables below. Without reaching any specific agreement on the issues of COLA and merit budget, the Parties agree to calculate payroll using ORA's proposed end-of-year 2014 pay rates with an increase of 2.6% for 2015. The Parties disagree on the issue of merit salary adjustments and agree to the payroll expense as set forth in the table below. The Parties agree that payroll expense for the escalation years 2016 and 2017 will be calculated according to the Escalation Year methodology in the Rate Case Plan.

	AVR	ORA		
	Original	Original	Difference	Settlement
Payroll Operations	\$837,851	\$823,965	\$13,886	\$834,443
Payroll Customers	\$506,633	\$498,085	\$8,548	\$504,509
Payroll Maintenance	\$437,181	\$429,856	\$7,325	\$435,255
Payroll Clearings	\$ 122,904	\$120,856	\$2,048	\$122,404
Total O & M Payroll	\$1,904,569	\$1,872,762	\$31,807	\$1,896,611

REFERENCES: AVR Exh. A-1, pp. 35-39, AVR Exh. A-2, p. 5, AVR Exh. A-17, 5-8,; ORA Exh. O-1, pp. 4-2 – 4-7.

# 5.4 Purchased Power

# **AVR WATER REQUEST:**

AVR requests \$1,030,017 for Test Year 2015 in purchased power expense based on its proposed production in Test Year 2015 and the unit cost of pumping based on a three-year average (2010 – 2012) of kilowatt hour per cubic foot pumped for each well and booster pump.

#### **ORA POSITION:**

ORA finds AVR's purchased power estimating methodology reasonable. Differences in the Parties' original estimates were a function of the Parties' different estimates of total production, which resulted from the difference in customers (Section 3.1), consumption (Section 3.2) and unaccounted for water (Section 3.3).

#### **RESOLUTION:**

With the resolution of the total water supply (Section 3.5), ORA and AVR agree on purchased power as set forth below.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Purchased Power	\$1,030,017	\$1,010,269	\$5,313	\$1,015,582

#### **Escalation Year 2016**

	AVR Original	ORA Original	Difference	Settlement
Purchased Power	\$1,035,678	\$1,016,436	\$19,242	\$1,021,030

# **Escalation Year 2017**

	AVR Original	ORA Original	Difference	Settlement
Purchased Power	\$1,041,340	\$1,023,227	\$18,113	\$1,026,276
Fulchased Fower	\$1,041,340	\$1,023,227	\$10,113	\$1,020,270

REFERENCES: AVR Exh. A-1, p. 45; ORA Exh. O-1, p. 3-3.

# 5.5 Replenishment Assessment

# **AVR WATER REQUEST:**

AVR requests \$104,984 for Test Year 2015 in replenishment assessments (Administrative Assessment, Biological Assessment, and the Makeup Assessment) based on its proposed production in Test Year 2015 and the current unit costs per acre-foot rates.

#### **ORA POSITION:**

ORA finds AVR's replenishment assessment methodology reasonable. The Parties used the same methodology and the same per acre-foot rates. The difference in the Parties' original estimates were a function of the Parties' different estimates of total water supply (Section 3.5) resulting from the difference in customers, consumption and unaccounted for water.

#### **RESOLUTION:**

The Parties agree that the Replenishment Assessment should be based on an estimate of total water production and the uncontested per acre-foot rates. ORA and AVR agree on replenishment assessment as set forth below.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Admin/Biological	\$55,244	\$53,567	\$1,677	\$54,017
Makeup	\$49,740	\$49,740	\$0	\$49,740
Total Replenishment	\$104,984	\$103,307	\$1,677	\$103,757

#### **Escalation Year 2016**

	AVR Original	ORA Original	Difference	Settlement
Admin/Biological	\$55,725	\$54,090	\$1,635	\$54,480
Makeup	\$49,740	\$49,740	\$0	\$49,740
Total Replenishment	\$105,465	\$103,830	\$1,635	\$104,220

#### **Escalation Year 2017**

	AVR Original	ORA Original	Difference	Settlement
Admin/Biological	\$56,206	\$54,526	\$1,680	\$54,926
Makeup	\$49,740	\$49,740	\$0	\$49,740
Total Replenishment	\$105,946	\$104,226	\$1,720	\$104,666

REFERENCES: AVR Exh. A-1, pp 46-47, Table IV-C, p. 56; ORA Exh. O-1, p. 33-34.

# 5.6 Leased Water Rights

### **AVR WATER REQUEST:**

AVR requests \$963,849 for Test Year 2015 in leased water rights based on AVR's proposed production of 11,271 acre-feet less the adjusted free production allowance of 8,751 acre-feet and based on the current lease rate of \$382.50 per acre-foot.

#### **ORA POSITION:**

ORA found AVR's estimate of leased water rights expense acceptable. The Parties used the same methodology and the same per acre-foot rate to calculate the Leased Water Rights expense.

#### **RESOLUTION:**

The Parties agree that the Leased Water Rights expense should be based on an estimate of total water production less the adjusted Free Production Allowance and the uncontested per acre-foot rates. ORA and AVR agree on Leased Water Right expense as set forth below.

	AVR Original	ORA Original	Difference	Settlement
Leased Water Rights	\$963,849	\$834,735	\$29,215	\$863,950

#### **Escalation Year 2016**

	AVR Original	ORA Original	Difference	Settlement
Leased Water Rights	\$1,007,055	\$875,663	\$131,392	\$909,721

#### **Escalation Year 2017**

	AVR Original	ORA Original	Difference	Settlement
Leased Water Rights	\$1,044,620	\$908,175	\$136,445	\$944,400

**REFERENCES:** AVR Exh. A-1, pp. 47-48; ORA Exh. 1, pp. 3-3 – 3-4.

# 5.7 Chemicals

# **AVR WATER REQUEST:**

AVR requests chemicals expense of \$21,954 for Test Year 2015 based on the five-year average of recorded expense.

#### **ORA POSITION:**

ORA finds AVR's methodology to estimate chemicals reasonable. There are no methodological differences between ORA's and AVR's estimates of chemicals. The original differences between ORA and AVR's estimates result from ORA's use of the updated recorded information for 2013.

#### **RESOLUTION:**

Based on the agreement on estimating methodology (Section 5.1) and escalation factors (Section 5.2) ORA and AVR agree on chemicals, as set forth in the table below.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Chemicals	\$ 21,954	\$20,959	\$995	\$21,771

REFERENCES: AVR Exh. A-1 p 54; ORA Exh. O-1, p. 3-4.

# 5.8 Operations Other

# **AVR WATER REQUEST:**

AVR requests \$157,300 for Test Year 2015 for the expense category of Operations – Other based on the five-year average (2009 – 2013) of recorded expenses with the exception of the Groundskeeping-Pump Miscellaneous and Water Treatment Laboratory Costs sub-accounts, where AVR used specific expense estimates. For Groundskeeping-Pump Miscellaneous, AVR's estimates were based on the recorded 2013 costs escalated to Test Year 2015 to reflect current activity levels. For water quality laboratory expense, AVR's estimate is based on a three-year average of the required testing requirements for 2015, 2016 and 2017.

#### **ORA POSITION:**

ORA's estimate is based on the five-year average of recorded expenses for all line items in this expense category.

#### **RESOLUTION:**

After further discussion, settlement negotiations, and review of AVR's rebuttal testimony, the Parties agree to use AVR's application amounts for Groundskeeping-Pump Miscellaneous and Water Treatment Laboratory Costs. The other expenses in this expense category are subject to the agreement on the expense estimating methodology (Section 5.1) and escalation factors (Section 5.2) as shown in the table below.

Test Year 2015

	AVR	ORA		
	Original	Original	Difference	Settlement
Groundskeeping-Pump Misc.	\$6,103	\$1,765	\$4,338	\$6,044
Water Treatment Laboratory	\$54,847	\$50,497	\$3,990	\$54,847
Other	\$96,710	\$106,731	(\$10,021)	\$94,271
Total Operations Other	\$157,300	\$158,993	(\$3,831)	\$155,162

REFERENCES: AVR Exh. A-1, p. 40; ORA Exh. O-1, pp. 3-2 – 3-3.

# 5.9 Customer Other (excluding conservation)

# **AVR WATER REQUEST:**

AVR requests \$245,009 for Test Year 2015 for the expense category of Customer – Other based on the five-year average (2009 – 2013) of recorded expenses with the exception of the Customer-Billing & Related, Data Services, and Collection Agency sub-accounts, where AVR used specific expense estimates to reflect current activity levels.

#### **ORA POSITION:**

ORA's estimate is based on the five-year average of recorded expenses for all line items in this expense category.

# **RESOLUTION:**

After further discussion, settlement negotiations, and review of AVR's rebuttal testimony, the Parties agree to use AVR's application amounts for Customer-Billing & Related, Data Services, and Collection Agency. The other expenses in this expense category are subject to the agreement on the expense estimating methodology (Section 5.1) and escalation factors (Section 5.2) as shown in the table below.

Test Year 2015

	AVR	ORA		
	Original	Original	Difference	Settlement
Customer-Billing & Related	\$80,262	\$67,636	\$12,626	\$79,482
Data Services	\$1,306	\$991	\$315	\$1,293
Collection Agency	\$8,372	\$6,337	\$2,035	\$8,291
Other	\$155,069	\$130,987	\$24,082	\$148,883
Total Customers Other	\$245,009	\$205,951	\$39,058	\$237,949

REFERENCES: AVR Exh. A-1, p. 40; ORA Exh. O-1, p. 3-5.

# 5.10 Uncollectibles

#### **AVR WATER REQUEST:**

AVR's estimate is based on a five-year average of recorded uncollectible expense (2007 - 2012).

**ORA POSITION:** 

ORA finds AVR's methodology reasonable and recommends that the Commission adopt AVR's

estimated uncollectible percentage (0.48%). There are no methodological differences between

the Parties' estimates of uncollectible expense. The original differences between AVR's and

ORA's estimates resulted from different estimates of revenues.

**RESOLUTION:** 

The Parties agree to calculate the uncollectible expense consistent with the resolution of all

issues (e.g., revenue, expense, utility plant).

REFERENCES: AVR Exh. A-1, p. 42; ORA Exh. O-1, p. 3-6.

5.11 **Maintenance Other** 

**AVR WATER REQUEST:** 

AVR requests \$620,993 for Test Year 2015 for the expense category of Maintenance – Other

based on the five-year average (2009 – 2013) of recorded expenses with the exception of the

Paint/Coat-Pump Mt Str/Imp, Paint/Coat-T&D Mt Hydrants, and Other-T&D Mt. Meters, where

AVR used specific expense estimates to reflect current activity levels.

**ORA POSITION:** 

ORA's estimate is based on the five-year average of recorded expenses for all line items in this

expense category and different escalation factors.

**RESOLUTION:** 

The Parties agree to use AVR's application amounts for Paint/Coat-Pump Mt Str/Imp,

Paint/Coat-T&D Mt Hydrants, and Other-T&D Mt. Meters. The other expenses in this expense

category are subject to the agreement on the expense estimating methodology (Section 5.1) and

escalation factors (Section 5.2) as shown in the table below.

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#### Test Year 2015

	AVR	ORA		
	Original	Original	Difference	Settlement
Maintenance Other	\$620,993	\$664,999	\$44,006	\$617,036

REFERENCE: AVR Exh. A-1, p. 41; ORA Exh. O-1, p. 3-5.

# 5.12 Depreciation Clearing

#### **AVR WATER REQUEST:**

AVR requests \$264,177 for Test Year 2015 for depreciation clearing based on its proposed depreciation rates (Section 10.1) and projected balances of utility plant in service.

#### **ORA POSITION:**

ORA finds AVR's methodology acceptable. There are no methodological differences between the Parties' estimates. The original differences between AVR's and ORA's estimates resulted from different estimates of utility plant in service. With the resolution of utility plant in service (Section 9.0), there is no difference between the Parties' estimates.

# **RESOLUTION:**

The Parties agree to the depreciation clearing expense, as set forth in the table below.

#### Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Depreciation Clearings	\$264,177	\$239,800	\$ 24,377	\$241,905

REFERENCES: AVR Exh. A-1, Ch. VII, p. 108; ORA Exh. O-1, p. 3-5.

# 5.13 Clearings Other

#### **AVR WATER REQUEST:**

AVR requests \$217,979 for Test Year 2015 for Clearings – Other based on its projected payroll costs and the five-year average (2009 – 2013) of recorded expenses.

#### **ORA POSITION:**

ORA finds AVR's methodology acceptable. There are no methodological differences between ORA and AVR. The original differences between ORA's and AVR's estimates resulted from different estimates of payroll and the use of recorded data from 2013.

# **RESOLUTION:**

With the resolution on escalation factors (Section 5.2), expense estimating methodology (Section 5.1), and payroll (Section 5.3) the Parties agree Clearings Others, as set forth in the table below.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Clearings Other	\$217,979	\$207,612	\$10,367	\$206,287

REFERENCES: AVR Exh. A-1, p. 41; ORA Exh. O-1, pp. 3-5 – 3-6.

# 5.14 Payroll Clearings

# **AVR WATER REQUEST:**

AVR requests \$122,904 for Test Year 2015 for Payroll – Clearings based on its projected payroll costs.

#### **ORA POSITION:**

ORA finds AVR's methodology acceptable. There are no methodological differences between ORA and AVR. The original differences between ORA's and AVR's estimates resulted from different estimates of payroll.

# **RESOLUTION:**

With the resolution on the payroll (Section 5.3) the Parties agree on Clearings Others, as set forth in the table below.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Payroll Clearings	\$122,904	\$120,856	\$2,048	\$122,404

REFERENCES: AVR Exh. A-1, p. 41; ORA Exh. O-1, p. 4-7.

#### 6.0 ADMINISTRATIVE AND GENERAL

# 6.1 Payroll

# **AVR WATER REQUEST:**

The contested issues are the same as identified in Section 5.3 above (O&M Payroll). The PTO, Holiday, etc. portions of those employee's payroll is included in A&G payroll. The Parties agreement on A&G payroll is based upon the reasons provided in Section 5.3.

#### **RESOLUTION:**

The resolution is the same as identified and explained in Section 5.3. ORA and AVR agree on payroll as set forth in the table below.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
A & G Payroll	\$1,616,364	\$1,590,294	\$26,070	\$1,609,905

REFERENCES: AVR Exh. A-1, pp. 35-39; ORA Exh. O-1, pp. 4-1 – 4-7.

# 6.2 PBOP

# **AVR/PARK WATER REQUEST:**

AVR requests \$41,547 in Post-retirement Health and Life Benefits (PBOP) for Test Year 2015 based on the allowable tax deductible contributions to the VEBA and 401(h) plans according to the actuarial valuation of AVR's Post-retirement Benefits by its outside actuary. For plan year 2014, AVR has modified the PBOP plan such that the benefit offered to retirees 65 and over will

be limited to a Medical Reimbursement Account. The same methodology was used to calculate Park's General Office estimate of \$52,732 for Test Year 2015.

#### **ORA POSITION:**

ORA finds AVR's methodology to estimate PBOP acceptable. ORA's estimate reflects corrections to AVR's application request for the key employee component of PBOP provided by AVR in response to discovery requests. ORA recommends \$35,597 for AVR and \$61,301 for Park's General Office.

#### **RESOLUTION:**

After discussions, settlement negotiations, and review of AVR's rebuttal testimony, the Parties agree to use the amounts in ORA's testimony as shown in the table below.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
PBOP – AVR	\$41,547	\$35,597	\$5,950	\$35,597
PBOP – Park	\$52,732	\$61,301	(\$8,569)	\$61,301

REFERENCES: AVR Exh A.-1, pp. 51, AVR Exh. A-2, p. 9, AVR Exh. A-11, p. 3; ORA Exh.-1, pp. 5-3 – 5-4.

#### **6.3** Medical Insurance

### **AVR/PARK WATER REQUEST:**

AVR requests \$605,868 for Test Year 2015 in Medical insurance premiums based on the projected premiums to be in effect as of January 1, 2014, projected premium increase of 7.25% for 2015 and the projected payroll for the Test Year. The increase in premium for 2015 is based on the projected increase in medical costs used by AVR's outside actuaries for calculation of AVR's Postretirement Health and Life Benefits 2013 Actuarial Valuation. The same methodology was used to calculate Park's General Office estimate of \$428,136 for Test Year 2015.

#### **ORA POSITION:**

ORA recommends \$596,220 in Medical Insurance for AVR and \$421,440 for Park's General Office for Test Year 2015 based on the actual premiums in effect as of January 1, 2014, and escalated that amount using a 5.5% inflation factor from the March 2014 Global Insight U.S. Economic Outlook (Health Insurance Benefits).

### **RESOLUTION:**

After discussions, settlement negotiations, and review of AVR's rebuttal testimony, the Parties agree to use the amounts below using the agreed to escalation factor of 7.25%.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Medical Insurance - AVR	\$605,868	\$596,220	\$12,648	\$605,964
Medical Insurance - Park	\$428,136	\$421,440	\$6,696	\$428,304

REFERENCES: AVR Exh. A-1, pp. 50, AVR Exh. A-2, pp. 8-9, AVR Exh. A-11, pp. 3-4; ORA Exh.-1, p. 5-4.

#### **6.4** Dental Insurance

## **AVR/PARK WATER REQUEST:**

AVR requests \$47,796 for Test Year 2015 in Dental insurance premiums based on the projected premiums to be in effect as of January 1, 2014, projected premium increase of 5.0% for 2015 and the projected payroll for the Test Year. The increase in premium for 2015 is based on the projected increase in dental costs used by AVR's outside actuaries for calculation of AVR's Postretirement Health and Life Benefits 2013 Actuarial Valuation. The same methodology was used to calculate Park's General Office estimate of \$29,916 for Test Year 2015.

#### **ORA POSITION:**

ORA finds the methodology used by AVR to calculate the Dental Insurance reasonable.

#### **RESOLUTION:**

After discussions, settlement negotiations, and review of AVR's rebuttal testimony, the Parties agree to use the amounts below based on ORA's estimates.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Dental Insurance - AVR	\$47,796	\$46,332	\$1,464	\$46,332
Dental Insurance - Park	\$29,916	\$28,908	\$1,008	\$28,908

REFERENCES: AVR Exh. A-1, p. 50, AVR Exh. A-11, p. 5; ORA Exh.-1, p. 5-4.

# 6.5 401(K) Plan

# **AVR/PARK WATER REQUEST:**

AVR requests \$79,261 for Test Year 2015 based on the actual employee's elections to be in effect on January 1, 2014 and the projected payroll for Test Year 2015. The same methodology was used to calculate Park's General Office estimate of \$134,672 for Test Year 2015.

#### **ORA POSITION:**

ORA recommends \$69,720 in 401(K) expense for AVR and \$113,421 for Park in Test Year 2015 based on the five-year (2009 – 2013) average of recorded expenses.

#### **RESOLUTION:**

As a result of further discussions and settlement negotiations, the Parties agree to recalculate the test year expense using the methodology contained in AVR's application, using AVR's estimated participation levels and incorporating the stipulated payroll.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
401(K) - AVR	\$79,261	\$69,720	\$9,541	\$78,927
401(K) – Park	\$134,672	\$113,421	\$20,691	\$134,112

REFERENCES: AVR Exh. A-1, p. 51, AVR Exh. A-11, pp. 5-6; ORA Exh.-1, pp. 5-4 – 5-5.

# 6.6 EAP/Wellness Program

# **AVR/PARK WATER REQUEST:**

AVR requests \$22,269 for Test Year 2015 based on its budgeted amount for its new Wellness program. The same methodology was used to calculate Park's General Office estimate of \$11,495 for Test Year 2015.

### **ORA POSITION:**

ORA recommends \$5,351 in EAP/Wellness expense for AVR and \$4,224 for Park based on the five-year (2009 - 2013) recorded average of expenses.

### **RESOLUTION:**

After further discussion, settlement negotiations, and review of AVR's rebuttal testimony, the Parties agree to the amounts in the table below.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
EAP/Wellness - AVR	\$22,269	\$5,351	\$16,918	\$10,702
EAP/Wellness - Park	\$11,495	\$4,224	\$7,271	\$8,448

REFERENCES: AVR Exh. A-2, pp. 10-11 AVR Exh. A-19, pp. 5-9; ORA Exh.-1, pp. 5-5 – 5-6.

# 6.7 Defined Contribution 401(A) Plan

## **AVR/PARK WATER REQUEST:**

AVR requests \$77,276 for Test Year 2015 for the defined contribution 401(A) plan based on the number of employees eligible for the plan, the projected cost per employee, and the projected increase of 3% for both 2014 and Test Year 2015. The same methodology was used to calculate Park's General Office estimate of \$51,517 for Test Year 2015.

### **ORA POSITION:**

ORA recommends \$56,632 in 401 (A) expense for AVR and \$29,745 for Park based on the five-year (2009 – 2013) recorded average of expenses.

### **RESOLUTION:**

After further discussions, settlement negotiations, and review of AVR's rebuttal testimony, the Parties agree to recalculate the test year expense using the methodology contained in AVR's application incorporating the stipulated payroll expense.

Test Year 2015

	AVR	ORA		
	Original	Original	Difference	Settlement
401(A) – AVR	\$77,276	\$56,632	\$20,644	\$76,789
401(A) – Park	\$51,517	\$29,745	\$21,772	\$51,193

REFERENCES: AVR Exh. A-1, p. 51, AVR Exh. A-11, pp. 7-8; ORA Exh. O-1, p. 5-6.

# 6.8 Irrigation Net Benefits Adjustment

# **AVR WATER REQUEST:**

AVR requests \$2,063 for Test Year 2015 of Irrigation Net Benefits Adjustment based on the projected payroll and applicable payroll burden rate for the Irrigation system.

### **ORA POSITION:**

ORA finds AVR's methodology to estimate the Irrigation Net Benefits Adjustment acceptable. There are no methodological differences between ORA and AVR.

## **RESOLUTION:**

With the resolution of payroll (Section 5.3), the Parties agree to the Irrigation Net Benefits Adjustment as shown below.

Test Year 2015

	AVR	ORA		
	Original	Original	Difference	Settlement
Net Benefits Adjustment	\$2,063	\$2,030	\$33	\$2,056
Net Benefits Adjustment	\$2,003	\$2,030	\$33	\$2,030

REFERENCES: AVR Exh. A-1, p. 49; ORA Exh.-1, p. 5-6.

6.9 Insurance

**AVR WATER REQUEST:** 

AVR requests \$662,982 for Test Year 2015 in total insurance expense based on the projected

premiums and projected payroll for the test year.

**ORA POSITION:** 

ORA finds AVR's methodology acceptable. There are no methodological differences between

ORA and AVR. The original differences between ORA and AVR are due to differences in the

estimates of payroll. With the resolution of payroll (Section 5.3) there are no longer any

differences in the Parties' position.

**RESOLUTION:** 

Based on settlement discussions and review of AVR's rebuttal testimony, the Parties agree to use

AVR's application amounts, adjusted to reflect the settlement on payroll, except that the expense

category of Workers' Compensation Insurance will be recalculated using a 10% increase in

premium.

Test Year 2015

AVR ORA Original Original Difference Settlement Insurance \$662,982 \$644,088 \$18,894 \$662,407

REFERENCES: AVR Exh. A-1, pp. 49-50, AVR Exh. A-11, pp. 2-3; ORA Exh. O-1, p. 3-

11.

6.10 **Uninsured Property Damage** 

**AVR WATER REQUEST:** 

AVR requests \$8,785 based on the five-year (2009 - 2013) average of recorded expenses.

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#### **ORA POSITION:**

ORA found AVR's methodology for estimating uninsured property damage expense to be reasonable. There are no methodological differences between the Parties except that ORA used the updated recorded information for 2013.

#### **RESOLUTION:**

As a result of the agreement on the expense estimating methodology (Section 5.1) and escalation factors (Section 5.2), the Parties agree on the uninsured property damage expense as set forth in the table below.

Test Year 2015

	AVR	ORA		
	Original	Original	Difference	Settlement
Uninsured Property Damage	\$ 8,785	\$8,717	\$ 68	\$8,766

# **6.11** Regulatory Commission Expense

### **AVR WATER REQUEST:**

AVR requests total regulatory commission expense of \$486,911 amortized over three years, resulting in an annual expense of \$162,304. AVR's estimate of regulatory commission expense is based on the actual recorded costs of AVR's prior general rate case (Test Year 2012) and one-third of the total costs incurred in the current base year 2013 cost of capital proceeding (D.13-05-027), escalated to current-year dollars. In addition, Park projects \$16,500 of customer notices associated with the low-income data sharing program, \$50,796 for the Asset Management Report associated with main replacements, \$8,765 for WRAM and Sales Adjustment Mechanism testimony and \$15,187 for a total compensation study required by D.12-09-004.

#### **ORA POSITION:**

ORA found AVR's methodology for estimating regulatory commission expense to be reasonable except that ORA disallowed the outside consulting costs associated with the WRAM and Sales Adjustment Mechanism, Asset Management Report for main replacements, and the Total Compensation Study.

**RESOLUTION:** 

As a result of additional discussions, settlement negotiations and review of AVR's rebuttal

testimony, the Parties agree to recalculate the test year expense using the methodology contained

in AVR's application. The Parties agree to the regulatory commission expense as set forth in the

table below.

Test Year 2015

ORA **AVR** Original Difference Settlement Original

Regulatory Commission Expense \$162,304 \$131,341 \$30,963 \$159,307

REFERENCES: AVR Exh. A-1 p. 52, AVR Exh. A-16, pp. 3-6; ORA Exh. O-1, p. 3-12.

6.12 **Franchise Requirements** 

**AVR WATER REQUEST:** 

AVR's estimate is based on a five-year average of recorded franchise expense (2007 – 2012).

**ORA POSITION:** 

ORA finds AVR's methodology reasonable and recommends that the Commission adopt AVR's

estimated franchise requirements (0.97%). There are no methodological differences between the

Parties' estimate of franchise expense. The original differences between AVR's and ORA's

estimates resulted from different estimates of revenues.

**RESOLUTION:** 

The Parties agree to calculate the franchise requirements consistent with the resolution of all

issues (e.g., revenue, expense, utility plant).

**REFERENCES: AVR Exh. A-1, p. 53; ORA Exh. O-1, p. 3-13.** 

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#### **6.13** Outside Services

## **AVR WATER REQUEST:**

AVR requests \$261,181 for Test Year 2015 for outside – services based on a five-year average of recorded expenses (2009 – 2013) except for the sub-accounts of Safety Consulting and Other General Consulting where specific estimates were added to the five-year average of recorded expenses. For Safety Consulting, AVR requests to conduct an Arc Flash Hazard Assessment, a Vulnerability/Mitigation Study for natural disasters, and a Water Supply Evaluation. For Other General Consulting, AVR requests to utilize Public Relations consultants for the development of customer messaging and also proposed to conduct a 360 Leadership Feedback review for its supervisors and managers to improve performance.

### **ORA POSITION:**

ORA recommends \$230,307 for Test Year 2015 based on the five-year average of recorded expenses (2009 – 2013), with the exception of the expense category of Insurance consulting that was based on the two-year average of recorded expenses (2012 – 2013) and the removal of studies and assessments requested by AVR. ORA disallows the Arc Flash Hazard Assessment, the Vulnerability/Mitigation Study, and the Water Supply Evaluation portions from Safety Consulting and the Public Relations Consulting and 360 degree leadership Feedback from the Other General Consulting.

#### **RESOLUTION:**

After further discussions, settlement negotiations and review of AVR's rebuttal testimony, the Parties agree to include AVR's application amount for Safety Consulting with the exception of Water Supply Evaluation (\$7,000), which AVR agrees with ORA's recommendation to remove. For Other General Consulting, AVR agrees with ORA's recommendation to remove the outside services cost associated Public Relations Consulting (\$3,500) and 360 Leadership Feedback (\$12,000). The Parties agree on the outside services expense as set forth in the table below.

Test Year 2015

	AVR	ORA		
	Original	Original	Difference	Settlement
Audit/ Income Tax	\$86,820	\$85,833	\$987	\$85,893
Legal	\$49,942	\$47,707	\$2,235	\$47,983
Safety	\$15,667	\$0	\$15,667	\$13,333
Water Quality	\$4,365	\$2,468	\$1,897	\$2,482
Benefits	\$2,102	\$2,012	\$0	\$2,024
Insurance	\$46,972	\$46,383	\$589	\$46,470
Other General	\$55,313	\$45,903	\$9,410	\$46,168
Total	\$261,181	\$230,307	\$30,874	\$244,353

REFERENCES: AVR Exh. A-1, pp. 51-52, AVR Exh A.-12, pp. 12-13, AVR Exh. A-19, pp. 2-4, AVR Exh. A-9, pp 4-7; ORA Exh. O-1, pp. 3-13 – 3-15.

# **6.14 A&G** Other

### **AVR WATER REQUEST:**

AVR requests \$514,452 for Test Year 2015 for the expense category of A&G Other. AVR's estimate is based on five-year average of recorded expenses (2009 – 2013) except for Temporary Labor, Leased Lines, Travel, Lodging and Miscellaneous, Meals and Entertainment, Registration, Other Administrative General, Company Membership, Emergency Preparedness Supplies, and the Corporate A&G Allocation where AVR used budgeted amounts to reflect current activity levels.

#### **ORA POSITION:**

ORA's estimate of \$451,471 is based on a five-year average of recorded expense (2009 – 2013) using the updated recorded information for 2013 with the exception of Temporary Labor and Leased Lines where ORA accepts AVR's specific expense estimates. ORA recommends disallowance of the cellular expense of \$2,802 associated with AVR changing carriers from Nextel to Verizon in 2012. ORA recommends disallowance of the company membership of \$4,271 associated with Apple Valley Chamber of Commerce, Costco, High Desert Employer

Advisory Council, and the Climate Action Registry. ORA recommends the disallowance of \$25,000 associated with the ESRI Enterprise Advantage Program. ORA recommends disallowance of \$1,498 associated with the Emergency Preparedness Supplies.

ORA finds Park's methodology for the Corporate A&G allocation reasonable. There are no methodological differences between AVR's and ORA's estimates. The original differences between AVR's and ORA's estimates resulted from different estimates of payroll. With the resolution of the payroll there is no longer any difference between the Parties' positions.

### **RESOLUTION:**

After further discussion, settlement negotiations, and review of AVR's rebuttal testimony, the Parties agree to the amounts shown in the table below.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Nextel	\$2,886	\$0	\$2,886	\$2,835
Travel	\$24,280	\$18,280	\$6,000	\$23,455
Meals	\$20,801	\$14,401	\$6,400	\$17,842
Registration	\$22,297	\$19,715	\$2,582	\$20,846
Other Admin General	\$69,831	\$36,755	\$33,076	\$65,169
Company Membership	\$61,477	\$57,206	\$4,271	\$57,179
Emergency Kits	\$1,504	\$0	\$1,504	\$1,489
A&G Allocation	\$41,970	\$41,302	\$ 668	\$ 41,827
Other	269,406	263,812	5,594	\$265,371
Total	\$514,452	\$451,471	\$62,981	\$496,013

REFERENCES: AVR Exh. A-1, pp. 52-53, AVR Exh. A-12, pp. 13-17; ORA Exh. O-1, pp. 3-15 – 3-18.

## 6.15 A&G Transferred

# **AVR WATER REQUEST:**

AVR requests (\$637,345) for Test Year 2015 for the A&G transferred credit based on in its proposed capital expenditures.

### **ORA POSITION:**

ORA accepts the methodology used by AVR in its application. There are no methodological differences between ORA and AVR. The original differences between AVR's and ORA's estimates resulted from different estimates of capital expenditures.

### **RESOLUTION:**

The Parties agree to the amounts shown in the below table incorporating the adopted plant additions as set forth in the table below.

#### Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
A&G Transferred Credit	(\$637,345)	(\$184,846)	(\$452,499)	(\$414,181)

### **Escalation Year 2016**

	AVR Original	ORA Original	Difference	Settlement
A&G Transferred Credit	(\$675,196)	(\$184,121)	(\$491,075)	(\$426,302)

### **Escalation Year 2017**

	AVR Original	ORA Original	Difference	Settlement
A&G Transferred Credit	(\$713,048)	(\$183,397)	(\$529,651)	(\$438,422)

REFERENCES: AVR Exh A.-1, Ch. IV, Table IV-B; ORA Exh. O-1, p. 3-18.

#### **6.16** Rents

# **AVR WATER REQUEST:**

AVR requests \$17,281 for Test Year 2015 for rents based on the five-year average of recorded expense.

#### **ORA POSITION:**

ORA finds AVR's methodology to estimate rents reasonable. There are no methodological differences between ORA's and AVR's estimates of rents. The original differences between ORA and AVR's estimates result from ORA's use of the updated recorded information for 2013.

### **RESOLUTION:**

Based on the agreement on estimating methodology (Section 5.1) and escalation factors (Section 5.2) ORA and AVR agree on rents as set forth in the table below.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Rents	\$17,281	\$16,711	\$570	\$16,809

REFERENCES: AVR Exh. A-1, p. 49; ORA Exh. O-1, p. 3-18.

# **6.17** Depreciation Expense

## **AVR WATER REQUEST:**

AVR's estimate of depreciation expense for Test Year 2015 is based on its proposed depreciation rates and capital expenditures.

#### **ORA POSITION:**

ORA accepts AVR's proposed depreciation rates in its Application. There are no methodological differences between AVR and ORA. The original differences between AVR's and ORA's estimates of depreciation expense resulted from different estimates of utility plant in service.

### **RESOLUTION:**

The Parties agree to calculate depreciation expense incorporating the adopting plant additions as set forth in the table below.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Depreciation Expense	\$3,222,134	\$3,001,600	\$220,534	\$3,205,849

### **Escalation Year 2016**

	AVR Original	ORA Original	Difference	Settlement
Depreciation Expense	\$3,573,499	\$3,096,979	\$476,520	\$3,427,947

REFERENCES: AVR Exh. A-1, Ch. VII, p. 105; ORA Exh. O-1, Appendix A-20.

## 7.0 TAXES OTHER THAN INCOME

## 7.1 Ad Valorem Taxes

### **AVR WATER REQUEST:**

AVR's estimates of ad valorem taxes are based on the methodology used by the San Bernardino County Tax Assessor's Office.

### **ORA POSITION:**

ORA accepts AVR's methodology for estimating ad valorem taxes. The original differences between AVR's and ORA's estimates resulted from differences in estimates of utility plant in service. With the settlement agreement on utility plant in service there is no longer any difference in the Parties' positions.

# **RESOLUTION:**

The Parties agree to estimates of the ad valorem tax as set forth in the table below.

### Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Ad Valorem Taxes	\$573,538	\$570,700	\$2,838	\$586,488

### **Escalation Year 2016**

	AVR Original	ORA Original	Difference	Settlement
Ad Valorem Taxes	\$674,453	\$586,300	\$88,153	\$657,103

#### **Escalation Year 2017**

	AVR Original	ORA Original	Difference	Settlement
Ad Valorem Taxes	\$809,053	\$601,900	\$207,153	\$731,494

REFERENCES: AVR Exh. A-1, p. 60, AVR Exh. A-2, p. 13; ORA Exh. O-1, p. 6-2.

# 7.2 Payroll Taxes

## **AVR WATER REQUEST:**

AVR requests \$255,673 for Test Year 2015 for payroll taxes based on AVR's projections of payroll tax rates and limits.

### **ORA POSITION:**

ORA accepts AVR's methodology. The original differences between AVR's and ORA's estimates resulted from the differences in the estimates of payroll, and a calculation error in ORA's schedule.

### **RESOLUTION:**

With the settlement on payroll (Section 5.3) there is no longer any difference in the Parties' positions. ORA and AVR agree to the estimates of payroll taxes as set forth in the table below.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Payroll Taxes	\$255,673	\$ 264,600	\$68,927	\$254,736

REFERENCES: AVR Exh. A-1, p. 60, AVR Exh. A-12, p. 18; ORA Exh. O-1, pp. 6-1 – 6-2.

### 8.0 INCOME TAXES

# 8.1 Tax Depreciation

## **AVR WATER REQUEST:**

AVR estimates Federal Tax Deprecation of \$3,301,715 and State Tax Depreciation of \$3,368,641 for Test Year 2015 based on AVR's actual ratemaking depreciation methodology and AVR's proposed plant additions.

### **ORA POSITION:**

ORA accepts the methodology proposed by AVR in its application. There are no methodological differences between ORA's and AVR's estimates of the ratemaking tax depreciation deduction. The original differences between ORA's and AVR's estimates result from the different estimates of plant additions and corrections to ORA's schedule.

### **RESOLUTION:**

The Parties agree that tax depreciation should be calculated using the methodology used in AVR and ORA's estimates consistent with the adopted utility plant as set forth in the table below.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Federal Tax Depreciation	\$3,301,715	\$3,261,100	\$56,592	\$3,410,447
State Tax Depreciation	\$3,368,641	\$3,186,500	\$9,843	\$3,324,067

Test Year 2016

	AVR Original	ORA Original	Difference	Settlement
Federal Tax Depreciation	\$3,767,375	\$3,326,262	\$441,113	\$3,593,562
State Tax Depreciation	\$3,727,058	\$3,286,996	\$440,062	\$3,542,292

REFERENCES: AVR Exh. A-1, pp. 122-123; ORA Exh. O-1, Appendix A-17.

# 8.2 Interest Expense Deduction

# **AVR WATER REQUEST:**

AVR estimates the interest expense deduction of \$2,052,076 for Test Year 2015 based on AVR's authorized weighted cost of long-term debt multiplied by the projected rate base for the test year.

### **ORA POSITION:**

ORA finds AVR's methodology reasonable. There are no methodological differences between the Parties' estimates of the interest expense deduction. The original differences between ORA's and AVR's estimates result from different estimates of rate base.

### **RESOLUTION:**

The Parties agree that the interest expense deduction should be calculated using the methodology used in AVR's and ORA's estimates consistent with the adopted rate base as set forth in the table below.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Interest Expense	\$2,052,076	\$1,747,600	\$304,476	\$1,981,771
<b>Escalation Year 2016</b>				

	AVR Original	ORA Original	Difference	Settlement
Interest Expense	\$2,436,576	\$1,835,500	\$601,076	\$2,189,190

# **Escalation Year 2017**

	AVR Original	ORA Original	Difference	Settlement
Interest Expense	\$2,821,047	\$1,923,484	\$897,563	\$2,396,579

REFERENCES: AVR Exh. A-1, p. 123; ORA Exh. O-1, Appendix A-16.

# **8.3** Qualified Production Activities Deduction

# **AVR WATER REQUEST:**

AVR estimates the Qualified Production Activities Deduction based on the methodology prescribed by Internal Revenue Code Section 199.

#### **ORA POSITION:**

ORA accepts the methodology used by AVR in its Application. The original differences between AVR's and ORA's estimates resulted from the differences in estimates of revenue requirements.

### **RESOLUTION:**

The Parties agree to calculate this income tax deduction based upon the methodology used for preparing AVR's most recent federal tax return (including percentages to determine applicable revenues and deductions). The Parties agree that the QPD tax deduction should be estimated by taking 9% of the production-related portion (37.81%) of AVR's Federal Taxable Income ((Fed. Taxable Income) x .3781 x .09).

REFERENCES: AVR Exh. A-1, p. 123; ORA Exh. O-1, p. 7-5

# 8.4 ORA Recommendation on American Taxpayer Relief Act of 2012

#### **ORA Recommendation:**

ORA recommends that the effects of the American Taxpayer Relief Act of 2012 (2012 ATRA) related to Bonus Depreciation be incorporated into the computation of regulated taxable income and deferred taxes for the years 2012-2015 and that any revenue requirement impact of the

Bonus depreciation in 2013 be captured in the Tax Memorandum Account established by

Resolution L-411A. ORA states that it understands that AVR does not oppose this methodology.

**AVR WATER POSITION:** 

AVR opposes this methodology because AVR has not elected to take Bonus Depreciation for

2013 pursuant to 2012 ATRA, so there are no impacts to be incorporated, and the language in

2012 ATRA clarifies that it is a violation of the IRS normalization rules for a regulatory agency

to impute bonus depreciation for ratemaking purposes when a utility has elected not to take it.

AVR also disagrees that impacts of the 2012 ATRA should be tracked in the memorandum

account established by Resolution L-411A because that memorandum account was specifically

established to track the impacts of the 2010 Tax Act.

**RESOLUTION:** 

ORA concurs that the inclusion of this recommendation in its final report for AVR was

inadvertent and unintended.

REFERENCES: ORA Exh. O-1, p. 7-2; AVR Exh. A-16, p. 12.

9.0 UTILITY PLANT IN SERVICE

9.1 **Capital Budgets** 

**AVR WATER REQUEST:** 

AVR requested total capital budgets of \$7,864,013 for 2014, \$13,397,801 for 2015, and

\$14,129,120 for 2016.

**ORA POSITION:** 

ORA recommended capital budgets of \$4,319,405 for 2014, \$3,895,335 for 2015, and

\$3,816,548 for 2016.

**RESOLUTION:** 

ORA and AVR have resolved their differences regarding plant additions for 2014, 2015, and

2016. ORA and AVR agree to a capital budget of \$7,685,201 for 2014, \$8,597,801 for 2015, and

\$8,852,335 for 2016 as described in more detail below.

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REFERENCES: AVR Exh. A-1, p. 63; ORA Exh. O-1, p. 8-3.

## 9.2 New Well #35

### **AVR REQUEST:**

AVR requests \$1,102,546 in 2015 and \$1,102,546 in 2016 to construct a new well. The necessity for a new well to meet water system demands was documented in the AVR Technical Report 2013 Update—Analysis of Source and Storage Capacity AVR, Exhibit A-20. The report includes documentation of demands and their variations in the past, estimates of future demands, pumping capacities, well down times, and issues associated with the aging wells in the water system and concludes that a new well is required for the Main Pressure Zone prior to summer of 2016.

### **ORA POSITION:**

ORA recommends that AVR defer the construction of this well because customer usage has been declining in recent years due to conservation and economic conditions.

### **RESOLUTION:**

After further discussion, settlement negotiations, and review of AVR's rebuttal testimony, ORA and AVR agree to AVR's proposal to construct a new well. The construction of this well will allow AVR to be less dependent on older wells, which are less efficient. AVR estimates annual energy savings of approximately \$24,000 (or 160,000 kwhrs) once Well #35 goes into production. Savings in energy costs due to increased efficiency will be captured in AVR's MCBA. The Parties agree on the costs as set forth in the table below.

Test Year 2015

	AVR	ORA		
	Original	Original	Difference	Settlement
Well #35	\$1,102,546	\$0	\$1,102,546	\$1,102,546

Test Year 2016

	AVR	ORA		
	Original	Original	Difference	Settlement
Well #35	\$1,102,546	\$0	\$1,102,546	\$1,102,546

REFERENCES: AVR Exh. A-1, pp. 87-88, AVR Exh. A-18, pp. 2-6, AVR Exh. A-20; ORA Exh. 1, pp. 8-3 – 8-12.

# 9.3 Storage Tank Bell Mountain Pressure Zone

# **AVR REQUEST:**

AVR requests \$2,300,000 for a new 1.5 million gallon tank at the Bell Mountain tank site in 2015. The project was proposed to solve existing operational issues, seismic concerns over the existing tank, and improve both fire flow capabilities and water quality as discussed in AVR Exhibit A-22, North Apple Valley Water System Improvement Plan (Improvement Plan)...

#### **ORA POSITION:**

ORA recommends disallowance of the Storage Tank for the Bell Mountain Pressure Zone because the operational issues identified by AVR's Improvement Plan do not warrant the construction of a new reservoir.

#### **RESOLUTION:**

After further discussions and settlement negotiations, AVR agrees to defer construction of the storage tank.

Test Year 2015

	AVR	ORA		
Tank Bell Mountain	Original	Original	Difference	Settlement
Total	\$2,300,000	\$0	\$2,300,000	\$0

REFERENCES: AVR Exh. A-1, pp. 80-81, AVR Exh. A-18, pp. 6-10; ORA Exh. 1, pp. 8-12 – 8-19

## 9.4 Storage Tank Stoddard Pressure Zone

### **AVR REQUEST:**

AVR requests \$2,300,000 for new 1.5 million gallon tank at the Stoddard tank site in 2016. The project was proposed to solve seismic concerns and fire flow capacity with the existing tank and to add greater system reliability in the Stoddard Zone as discussed in AVR Exhibit A-22, North Apple Valley Water System Improvement Plan.

#### **ORA POSITION:**

ORA recommends disallowance of the Storage Tank for the Bell Mountain Pressure Zone

because the operational issues identified in AVR's Improvement Plan do not warrant the construction of a new reservoir.

#### **RESOLUTION:**

After further discussions and settlement negotiations, AVR agrees to defer the construction of the storage tank.

Test Year 2016

	AVR	ORA		
Tank Stoddard	Original	Original	Difference	Settlement
Total	\$2,300,000	\$0	\$2,300,000	\$0

REFERENCES: AVR Exh. A-1, pp. 80- 81, AVR Exh. A-18, pp. 6 - 11, AVR Exh. A-23; ORA Exh. O-1, pp. 8-19 - 8-25.

# 9.5 New Office Building

## **AVR REQUEST:**

AVR requests \$225,890 in 2014, \$2,000,000 in 2015, and \$1,821,753 in 2016 to construct a new office building to expand employee office space, meeting room space, and training space to meet the needs of providing service to its customers.

### **ORA POSITION:**

ORA recommends disallowance of the costs of the new office building including the associated costs of new office furniture and equipment because AVR failed to explore other alternatives for obtaining the additional office space for its employees and perform the necessary cost benefit analyses to justify the construction of a new office building at the existing location.

#### **RESOLUTION:**

As a result of further discussions and settlement negotiations, ORA and AVR agree that AVR will withdraw its request for a new office building from this proceeding, without prejudice. The Parties agree that AVR be permitted to file a separate application for the new Office Building project to include the costs of office furniture and equipment for a determination by the

Commission of the necessity of building a new building (as opposed to leasing additional office space) with the necessary showing and request that, upon such determination the Commission authorize AVR, after completion of such construction, to file a rate base offset advice letter.

**Year 2014** 

	AVR	ORA		
New Office Building	Original	Original	Difference	Settlement
Total	\$225,890	\$0	\$225,890	\$0

### Test Year 2015

	AVR	ORA		
New Office Building	Original	Original	Difference	Settlement
Total	\$2,000,000	\$0	\$2,000,000	\$0

### Test Year 2016

	AVR	ORA		
New Office Building	Original	Original	Difference	Settlement
Total	\$1,821,753	\$0	\$1,821,753	\$0

REFERENCES: AVR Exh A.-1, pp. 94 - 95, AVR Exh. A-9, pp. 7-13; ORA Exh. O-1, pp. 8-25 - 8-30.

## 9.6 Main Replacement Program

### **AVR REQUEST:**

AVR requests \$4,985,153 for main replacements in 2014, \$5,791,591 in 2015, and \$6,007,083 in 2016. AVR also requests \$200,000 per year in 2014, 2015, and 2016 for emergency main replacements. AVR's requested replacement of existing aged and undersize mains are based on the needs for transmission and maintaining a reliable water distribution system discussed in the Asset Management Study for Water Mains Report (KANEW analysis), AVR Exhibit A-21 and the Water Transmission Main Study, AVR Exhibit A-23. AVR's main replacement program also takes into consideration the need for improved fire flow capacity, improved fire hydrant spacing, improved water quality and work by others such as road construction.

#### **ORA POSITION:**

ORA disagrees with AVR's estimates of main replacements because the data provided by AVR

does not substantiate such an aggressive main replacement program. ORA recommends \$1,689,314 in 2014, \$1,729,013 in 2015, and \$1,769,645 in 2016. ORA's estimates are based on a five-year average of recorded expenditures (2009 – 2013) escalated to the test year.

#### **RESOLUTION:**

As a result of further discussions, settlement negotiations, and review of AVR's rebuttal testimony, ORA and AVR agree to main replacement program in this GRC of \$4,985,153 in 2014, \$5,291,591 in 2015, and \$5,507,083 in 2016. This budget will allow AVR to replace the problematic steel mains which have a higher rate of leak than mains of other materials with the benefits of minimizing liability, property damage, customer complaints, and unaccounted for water; and will allow AVR to improve transmission capacity to minimize pumping costs, meet peak demands and provide adequate fire flow capacity.

**Year 2014** 

	AVR	ORA	D:00	C -441
	Original	Original	Difference	Settlement
Main Replacements	\$4,985,153	\$1,689,314	\$3,295,839	\$4,985,153

### Test Year 2015

	AVR	ORA		
	Original	Original	Difference	Settlement
Main Replacements	\$5,791,591	\$1,729,013	\$4,062,578	\$5,291,591

#### Test Year 2016

	AVR	ORA		
	Original	Original	Difference	Settlement
Main Replacements	\$6,007,083	\$1,769,645	\$4,237,438	\$5,507,083

REFERENCES: AVR Exh. A-1, pp. 63-80, Exh. A-18, pp. 11-15, AVR Exh. A-21, AVR Exh. A-23; ORA Exh. O-1, pp. 8-30 – 8-40.

## 9.7 Vehicle 08-06 and Dump Truck

# **AVR REQUEST:**

AVR requests \$40,023 in 2016 for a replacement vehicle due to the age of the vehicle (10 years

old) the projected mileage (over 120,000 miles). AVR also requests \$137,115 in 2016 to replace a dump truck due to age (20 years old) and mileage (over 120,000 miles).

#### **ORA POSITION:**

ORA recommends disallowance of the replacement vehicle for unit 08-06. ORA found AVR's request for a replacement dump truck reasonable but removed it in error.

#### **RESOLUTION:**

After discussion and review of AVR's rebuttal testimony ORA agrees to use AVR's recommendation for a new replacement vehicle.

Test Year 2016

	AVR	ORA		
Vehicles	Original	Original	Difference	Settlement
Unit 08-06	\$40,023	\$0	\$40,023	\$40,023
Dump Truck	\$137,115	\$0	\$137,115	\$137,115

REFERENCES: AVR Exh. A-1, pp. 97-98, AVR Exh. A-9, pp. 12-13; ORA Exh. O-1, p. 8-40.

# 9.8 General Office Building Renovation

# **PARK WATER REQUEST:**

Park requests \$1,510,000 in 2014 and \$1,772,739 in 2015 to renovate and remodel its office building that is shared by Park's General Office and Park's Central Basin Operating Division to meet current fire and building codes, current seismic requirements, current American with Disabilities Act requirements, and develop better spatial working relationships for employees to promote collaboration, interdepartmental communications, and maximize daily operations.

### **ORA POSITION:**

ORA recommends disallowance of the Main Office Remodel Project because AVR failed to provide adequate justification in its request to remodel the office. Specifically AVR's showing did not include a cost benefit analysis of the options available for reorganizing its office space.

#### **RESOLUTION:**

As a result of further discussion and settlement negotiations, ORA and Park agree that Park will withdraw its request for the Office Remodel from this proceeding, without prejudice. The Parties agree that Park may request the Office Remodel project in the Park Central Basin Test Year 2016 GRC application. The Parties further agree that Park be permitted to request a General Office rate base allocation to Central Basin that reflects the proposed Office Remodel project in the Park Central Basin Test Year 2016 GRC application.

REFERENCES: AVR Exh. A-2, p. 23-28, AVR Exh. A-14; ORA Exh. O-1, pp. 8-47 – 8-51.

### 9.9 General Office PowerPlan Software

# **PARK WATER REQUEST:**

Park proposes implementation of Power Plan software in the amount of \$1,400,000 in 2014 in order to address the following issues faced by the Company:

- 1. The capital intensive nature of the business requires a more sophisticated capability than is available within the current software used by the Company.
- 2. Migration of a portion of income tax return related activities from an outside accounting firm to being performed in-house.
- 3. Expansion of the company's capabilities for calculating the income tax provision for financial statement purposes.
- 4. Expansion and improvement of the Company's capability to prepare and track financial forecasts.

### **ORA POSITION:**

ORA recommended disallowance of this project because AVR did not provide the information to show that PowerPlan is an economically feasible software available to the company. ORA instead recommended an additional position be added to General Office staff.

#### **RESOLUTION:**

After further discussions, settlement discussions, and review of AVR's rebuttal testimony, ORA agrees to AVR's request for Power Plan as shown in the table below.

**Year 2014** 

	AVR	ORA		
	Original	Original	Difference	Settlement
Power Plan Software	\$1,400,000	0	\$1,400,000	\$1,400,000

REFERENCES: AVR Exh. A-2, pp. 20-29, AVR Exh. A-11, pp. 11-16; ORA Exh.-1, pp. 8-43 – 8-47.

### 9.10 General Office CIS/JDE Software

## **PARK WATER REQUEST:**

Park requests \$96,000 in 2014, \$77,000 in 2015, and \$135,000 in 2016 for CIS (Customer Information System) related projects to improve customer service including CIS Infinity Mobile, CIS Data Sharing, CIS E-Billing, and JD Edwards (JDE) projects to improve operational efficiencies including JDE Requisition Self Service, JDE Sourcing JDE Core Tools and JDE One View, and JDE Safety Module.

### **ORA POSITION:**

ORA recommends disallowance of Park's proposed projects based on Park's lack of showing of the benefits of these projects.

### **RESOLUTION:**

Based on further discussion and settlement negotiations and review of Park's rebuttal testimony, ORA and Park agree to Park's estimates for CIS/JDE software.

**Year 2014** 

	AVR	ORA	Difference	Settlement
	Original	Original		
CIS/JDE Software	\$106,00	\$96,000	\$10,000	\$96,000

# Test Year 2015

	AVR	ORA	Difference	Settlement
	Original	Original		
CIS/JDE Software	\$77,000	\$0	\$77,000	\$77,000

### Test Year 2016

	AVR	ORA	Difference	Settlement
CIS/JDE Software	Original	Original		
	\$135,000	\$113,000	\$22,000	\$135,000

REFERENCES: AVR Exh. A-2 pp. 31 - 34, AVR Exh. A-17, pp. 8-11; ORA Exh.-1, p. 8-43.

# 9.11 General Office Import Tool

# PARK WATER REQUEST:

Park requests \$10,000 in 2014 for the creation of auto-import tool for new customers.

### **ORA POSITION:**

ORA recommends disallowance of the project because AVR failed to show that the project provides a benefit to existing customers.

#### **RESOLUTION:**

Based on further discussion and settlement negotiations, Park agrees to ORA's recommendation.

**Year 2014** 

	AVR	ORA		
	Original	Original	Difference	Settlement
Import Tool	\$10,000	\$0	\$10,000	\$0

REFERENCES: AVR Exh. A-21, pp. 30 - 31; ORA Exh. O-1, pp. 8-42 - 8-43.

# 10.0 DEPRECIATION RATES, RESERVE, AND DEPRECIATION EXPENSE

# **10.1** Depreciation Rates

## **AVR WATER REQUEST:**

AVR proposed new depreciation rates based on a remaining life study completed in accordance with Standard Practice U-4, using plant and reserve balances as of January 1, 2012.

# **ORA POSITION:**

ORA finds the depreciation rates proposed by AVR reasonable and recommends the Commission adopt AVR's proposed depreciation rates.

**RESOLUTION:** 

The Parties' agree to use the depreciation rates as set forth in the tables below.

	Depreciation Rates - Domestic	Present	Proposed
311	Structures & Improvement	1.71%	1.19%
315	Wells	2.67%	2.62%
317	Source Of Supply - Other	2.55%	2.48%
321	Pumping - Struct. & Improv.	3.33%	3.31%
324	Other Pumping Equip.	3.80%	3.75%
332	Water Treatment Equip.	4.20%	3.28%
342	T&D Reservoirs & Tanks	1.97%	1.97%
343	T & D Mains	2.41%	2.40%
345	Services	2.59%	2.57%
346	Meters	2.82%	2.83%
348	Hydrants	2.29%	2.28%
371	Gen. Plant Struct. & Improv.	2.88%	2.83%
372	Office Furniture & Equip.	7.96%	8.01%
373	Transportation Equipment	14.83%	11.10%
375	Tools & Shop Equipment	5.94%	5.91%
376	Laboratory Equipment	1.17%	0.00%
377	Power Operated Equipment	5.41%	4.73%
378	Communication Equipment	8.41%	8.35%
372	Computer Equipment-Pc	13.16%	12.41%
372	Computer Equipment-Mis/Sftwr	9.95%	10.47%
372	Other Tangible Property	4.00%	4.00%

Depi	reciation Rates - Irrigation	Present	Proposed
315	Wells & Springs	1.26%	1.61%
	Pumping Plant		
321	Pumping Struct/Improve.	2.97%	2.78%
324	Pumping Equipment	4.09%	3.95%
	Transmission & Distribution Plant		
343	T & D Mains	2.38%	2.31%
345	T & D Services	2.48%	2.48%
346	T & D Meters	3.26%	3.22%

REFERENCES: AVR Exh. A-1, pp. 107-108; ORA Exh. O-1, p. 8-1.

# 10.2 Depreciation Reserve and Depreciation Expense

# **AVR WATER REQUEST:**

AVR requested depreciation expense and reserve based on its proposed depreciation rates and proposed utility plant.

### **ORA POSITION:**

There are no methodological differences between AVR and ORA. There was no issue regarding the depreciation rates proposed by AVR. Differences in the Parties' original depreciation reserve and depreciation expense estimates resulted from differences in the utility plant estimates.

### **RESOLUTION:**

The Parties agree that the depreciation expense and depreciation reserve should be calculated using the depreciation rates proposed in AVR's application and the stipulated balances of plant in service incorporating stipulated adjustment and additions as set forth in the table below.

**Test Year 2015 – Domestic** 

Depreciation Reserve & Expense	AVR	ORA	Difference	Settlement
Beginning Year Balance	\$33,273,910	\$33,318,434	44,524)	33,361,540
		,	, ,	
Annual Accrual Charged To:				
Clearing Accounts	\$264,177	\$239,834	\$24,343	\$241,905
Contributions	\$143,499	\$143,163	\$336	\$143,163
Depreciation Expense	\$3,167,947	\$3,001,583	\$166,364	\$3,151,603
Other				
Total	\$3,575,623	\$3,384,580	\$191,043	\$3,536,671
Retirements & Adjustments				
N. D.	Φ.Σ.Ο.2. 4.2.0	Φ <b>7</b> 20.210	<b>*</b> 4.4.1.02	Φ.Ε.Ο.Ε.Ο.Ε.Ο.Ε.Ο.Ε.Ο.Ε.Ο.Ε.Ο.Ε.Ο.Ε.Ο.Ε.
Net Retirements	\$783,420	\$739,318	\$44,102	\$785,963
Adjustments	\$0	\$0	\$0	\$0
Total	\$792.420	\$720.210	\$44.102	\$795 QC2
Total	\$783,420	\$739,318	\$44,102	\$785,963
Net Additions	\$2,792,202	\$2,645,262	\$146,940	\$2,750,708
1 vot 1 taattions	Ψ2,792,202	Ψ2,010,202	\$110,510	\$2,720,700
End Of Year Balance	\$36,066,112	\$35,963,696	\$102,416	\$36,112,248
Average Balance	\$34,670,011	\$34,641,065	\$28,946	\$34,736,894
<u>Statistics</u>				
Average Depreciable Plant	\$121,242,787	\$113,918,270	\$7,324,517	\$119,867,484
Accrual As % Of Plant	2.95%	2.79%	0.16%	2.95%

**Test Year 2016 – Domestic** 

Depreciation Reserve &	AVR	ORA	Difference	Settlement
Expense				
Beginning Year Balance	\$30,066,112	\$35,963,695	(\$5,897,583)	36,112,248
Annual Accrual Charged To:				
Clearing Accounts	\$272,769	\$238,748	\$34,021	250,497
Contributions	\$142,856	\$142,520	\$336	142,520
Depreciation Expense	\$3,519,595	\$3,095,980	\$423,615	3,373,784
Other				
Total	\$3,935,220	\$3,477,248	\$457,972	3,766,802
Retirements & Adjustments				
Net Retirements	\$1,749,324	\$1,445,787	\$303,537	1,505,831
Adjustments	\$0	\$0	\$0	0
Total	\$1,749,324	\$1,445,787	\$303,537	1,505,831
Net Additions	\$2,185,897	\$2,031,460	\$154,437	2,260,971
End Of Year Balance	\$38,252,009	\$37,995,156	\$256,853	38,373,219
Average Balance	\$37,159,061	\$36,979,425	\$179,636	37,242,733
Statistics				
Average Depreciable Plant	\$134,003,294	\$116,735,224	\$17,268,070	127,582,005
Accrual As % Of Plant	2.94 %	2.98%	(0.04)%	2.95%

Test Year 2015 – Irrigation

Depreciation Reserve & Expense	AVR	ORA	Difference	Settlement
Beginning Year Balance	\$228,491	\$228,490	\$1	\$228,490
Annual Accrual Charged To:				
Clearing Accounts	\$0	\$0	\$0	\$0
Contributions	\$1,231	\$1,231	\$0	\$1,231
Depreciation Expense	\$11,958	\$11,958	\$0	\$11,958
Other				
Total	\$13,189	\$13,189	\$0	\$13,189
Retirements & Adjustments				
Net Retirements	\$0	\$0	\$0	\$0
Adjustments	\$0	\$0	\$0	\$0
Total	\$0	\$0	\$0	\$0
Net Additions	\$13,189	\$13,189	\$0	\$13,189
End Of Year Balance	\$241,680	\$241,679	\$1	\$241,679
Average Balance	\$235,085	\$235,085	\$0	\$235,085
<u>Statistics</u>				
Average Depreciable Plant	\$524,308	\$524,308	\$0	\$524,308
Accrual As % Of Plant	2.52%	2.52%	0%	2.52%

**Test Year 2016 – Irrigation** 

Depreciation Reserve &	AVR	ORA	Difference	Settlement
Expense				
Beginning Year Balance	\$241,680	\$241,679	\$1	\$241,679
Annual Accrual Charged To:				
Clearing Accounts	\$0	\$0	\$0	\$0
Contributions	\$1,231	\$1,231	\$0	\$1,231
Depreciation Expense	\$11,958	\$13,189	\$0	\$11,958
Other				
Total	\$13,189	\$13,189	\$0	\$13,189
Retirements & Adjustments				
Net Retirements	\$0	\$0	\$0	0
Adjustments	\$0	\$0	\$0	0
Total	\$0	\$0	\$0	0
Net Additions	\$13,189	\$13,189	\$0	\$13,189
End Of Year Balance	\$254,869	\$254,868	\$1	\$254,868
Average Balance	\$248,274	\$248,274	\$0	\$248,274
<u>Statistics</u>				
Average Depreciable Plant	\$524,308	\$524,308	\$0	\$524,308
Accrual As % Of Plant	2.52 %	2.52 %	0%	2.52%

REFERENCES: AVR Exh. A-1 pp. 113-114; ORA Exh. O-1 Appendix A-20 – A21.

## 11.0 RATE BASE

# 11.1 Materials and Supplies

# **AVR WATER REQUEST:**

AVR requests \$336,749 in materials and supplies based on the percentage of average customers estimated for Test Year 2015. The percentage applied to the customer estimates is calculated from the recorded relationship between materials and supplies and customers and is the five-year recorded average (2008 - 2012).

#### **ORA POSITION:**

ORA agrees with AVR's estimates.

#### **RESOLUTION:**

The Parties agree to use the methodology used in AVR and ORA's estimates for materials and supplies. The Parties further agree that materials and supplies should be calculated using the stipulated number of customers and agree to the amounts shown in the below table.

#### Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Materials/Supplies	\$336,749	\$336,749	\$0.00	\$336,674

### Test Year 2016

	AVR Original	ORA Original	Difference	Settlement
Materials/Supplies	\$339,690	\$339,696	\$0.00	\$339,598

REFERENCES: AVR Exh. A-1, p. 113; ORA Exh. O-1, p. 10-1.

#### 11.2 Deferred Income Tax

# **AVR WATER REQUEST:**

AVR estimated \$11,429,252 in deferred income taxes for Test Year 2015 based on the normalization of tax benefits derived from accelerated depreciation, ACRS and MACRS, allowed for Federal Income Tax calculation and incorporating AVR's estimates of utility plant in service.

# **ORA POSITION:**

There are no methodological differences between AVR and ORA. There was no issue regarding the tax rates proposed by AVR. Differences in the Parties' original deferred income tax estimates resulted from ORA's use of the deferred income taxes from AVR's recorded 2013 Update, which included correction of an error for 2013 in AVR's application, and differences in the utility plant estimates.

### **RESOLUTION:**

The Parties agree to use AVR's methodology to calculate the deferred taxes. The Parties further agree that deferred taxes will incorporate the settlement on utility plant issues and agree to the amounts shown in the below table.

### **Test Year 2015 – Domestic**

	AVR Original	ORA Original	Difference	Settlement
Deferred Income Tax	\$11,429,252	\$10,416,222	\$1,013,030	\$10,476,166

#### Test Year 2016 – Domestic

	AVR Original	ORA Original	Difference	Settlement
Deferred Income Tax	\$11,425,944	\$10,350,935	\$1,075,009	\$10,457,900

# Test Year 2015 - Irrigation

	AVR Original	ORA Original	Difference	Settlement
Deferred Income Tax	\$69,609	\$68,794	\$812	\$68,613

## Test Year 2016 - Irrigation

	AVR Original	ORA Original	Difference	Settlement
Deferred Income Tax	\$66,433	\$65,652	\$782	\$65,388

REFERENCES: AVR Exh. A-1, p. 116; ORA Exh. O-1, p. 10-1.

# 11.3 Working Cash

## **AVR WATER REQUEST:**

AVR requests working cash estimates of \$2,675,990 for Test Year 2015 and \$2,740,588 for Test Year 2016 based on the methodology prescribed in Standard Practice U-16.

### **ORA POSITION:**

ORA recommends working cash estimates of \$2,389,807 for Test year 2015 and \$2,406,861 for Test Year 2016 based on adjustments to AVR's application amounts to remove the average

unamortized balance of various study costs from the operational cash, and exclusion of the WRAM adjustment for revenue lag.

#### **RESOLUTION:**

Aside from the methodological differences described above, the differences in the Parties' original working cash estimates resulted from differences in revenues, expense and utility plant used in the total working cash calculation. The Parties agree to remove the WRAM adjustment for revenue lag proposed by AVR and use a revenue lag of 56.34 days for 2015 and 2016. The Parties agree to include in Operational Cash the unamortized portion of agreed upon rate case costs (the regulatory commission expense, excluding the low-income customer notices) and the unamortized portions of studies include in the settlement (Arc Flash and Vulnerability /Mitigation studies). The Parties agree that working cash should be calculated using the stipulated and adopted expenses and utility plant in service consistent with the Commission's Standard Practice U-16.

REFERENCES: AVR Exh. A-1, pp. 113 - 115, AVR Exh. A-16, pp. 7-8; ORA Exh. O-1 pp. 10-1 -10-4.

## 12.0 PARK WATER COMPANY ("PARK") GENERAL OFFICE

All dollar amounts provided in Section 12 of this Settlement are prior to allocation to AVR – Domestic or AVR – Irrigation. Pensions and Benefits expenses for Park are discussed in Section 6.0.

## 12.1 Payroll

## **PARK REQUEST:**

Park's payroll estimate for 2014 is based on employees' hourly rates in effect at the end of 2013 with the estimated 2014 COLA increase and estimates of merit and promotional salary adjustments to be granted and overtime during 2014. The payroll estimate for Test Year 2015 is similarly estimated beginning with the hourly rates expected at the end of year 2014.

#### **ORA POSITION:**

ORA used the same methodology as Park to estimate the payroll expense. ORA further

recommends to eliminate Park's proposed merit increase budget for 2015. In addition, ORA proposed that an additional staffing position in lieu of Park's acquisition of Power Plan.

### **RESOLUTION:**

The issue of the merit increase that is identical to the comments in Section 4.3, the basis for the settlement will not be repeated as the Settlement provides for a consistent resolution on those issues in this category as well. With the settlement of the issue on Power Plan, the settlement of General Office payroll does not include an additional staffing position. The Parties agree to calculate the stipulated payroll expense as set forth in the table below.

Test Year 2015

	Park Original	ORA Original	Difference	Settlement
Payroll	\$4,120,781	\$4,191,647	\$70,866	\$4,103,420

REFERENCES: AVR Exh. A-2, pp. 5 - 8; ORA Exh. O-1, pp. 4-7 - 4-10.

## 12.2 Maintenance Other Expense

## **PARK REQUEST:**

Park requests \$576,768 for the expense category of maintenance other expense for Test Year 2015. This category of expense includes both hardware and software related maintenance contracts. Park requests \$374,538 for Test Year 2015 for software maintenance within this category of expenses based on planned maintenance contracts associated with the software utilized by Park's computer system. Additionally Park's requested amount includes the maintenance contracts associated with the proposed software applications for Power Plan in the amount of \$76,234 and for JD Edwards modules totaling \$26,749.

## **ORA POSITION**:

ORA recommends \$431,089 based on the five-year (2009 – 2013) average of recorded expenses. For the hardware maintenance expense and General Plant P/R Burden & other, ORA agrees with Park's estimation for Test Year 2015. For the software maintenance contracts ORA recommends

\$231,298 which includes a disallowance of the maintenance contracts associated with Park's proposed new software applications, Power Plan and JD Edwards modules.

### **RESOLUTION:**

After further discussions, settlement negotiations, and review of Park's rebuttal testimony, the Parties agree to \$561,206 for Maintenance-Other expense for Test Year 2015 based on Park's updated estimate of \$356,361 in annual maintenance expenses for computer software, including proposed computer software maintenance expenses for Powerplan and JD Edwards modules provided in response to ORA's discovery request and consistent with the settlement reached on the utility plant in service on the Power Plan and JD Edwards modules.

Test Year 2015

	Park Original	ORA Original	Difference	Settlement
Maintenance-Other	\$576,768	\$431,089	\$145,679	\$561,206

REFERENCES: AVR Exh. A-1, p. 10, AVR, Exh. A-12, p. 20; ORA Exh. O-1, pp. 12-4-12-5.

## 12.3 Clearings-Other Expense

### **PARK REQUEST:**

Park requests \$31,646 for Test Year 2015 for Clearings Other expense based on the five-year average (2009 - 2013) of recorded costs.

### **ORA POSITION:**

ORA finds AVR's methodology to estimate Clearings Other reasonable. There are no methodological differences between ORA's and AVR's estimates. The original differences between ORA and AVR's estimates result from ORA's use of the updated recorded expense for 2013.

#### **RESOLUTION:**

Based on the agreement on estimating methodology (Section 5.1) and escalation factors (Section 5.2) ORA and AVR agree on Clearings-Other, as set forth in the table below.

Test Year 2015

	Park Original	ORA Original	Difference	Settlement
Clearings Other	\$31,646	\$30,497	\$1,149	\$30,617

REFERENCES: AVR Exh. A-1, p. A-2, p. 10, AVR Exh. A-12, p. 20; ORA Exh. O-1, p. 12-5.

#### 12.4 Insurance

## **PARK REQUEST:**

Park requests \$172,547 for Test Year 2015 for Insurance expense based on the actual premiums in effect for the 2013 – 2014 policy year and projected increases of 3% for policy years 2014 – 2015 and 2015 – 2016.

### **ORA POSITION**:

ORA finds AVR's methodology to estimate Insurance reasonable. There are no methodological differences between ORA's and AVR's estimates. The original differences between ORA and AVR's estimates result from ORA's use of the updated recorded expense for 2013.

### **RESOLUTION**:

After further discussion, settlement negotiations, and review of Park's rebuttal testimony, the Parties agree to Insurance of \$176,376 for Test Year 2015, which incorporates a 10% increase in workers' compensation insurance.

Test Year 2015

	Park Original	ORA Original	Difference	Settlement
Insurance	\$172,547	\$171,843	\$704	\$176,376

REFERENCES: AVR Exh. A-1, p. 13; ORA Exh. O-1, p. 12-5.

### 12.5 Outside Services

## PARK REQUEST:

Park requests \$723,559 for the expense category of Outside Services for Test Year 2015 based on the five-year average (2009 - 2013) of recorded expenses and the projected cost of a operational efficiency study.

### **ORA POSITION:**

ORA recommends \$581,407 based on the five-year average (2009 – 2013) of recorded expenses but used the updated 2013 expenses and removes consulting fee incurred in 2012 for W.H. Wheeler. ORA also removes the estimated expense of \$100,000 associated with AVR's proposed Operational Efficiency Study because the project was not supported with detailed documentation.

### **RESOLUTION:**

After further discussions, settlement negotiations, and review of Park's rebuttal testimony, the Parties agree on the amounts for Outside Services as reflected in the table below. Park agrees to ORA's recommended disallowance of the Operational Efficiency Study and ORA agrees to include all the recorded expenses in the estimation of Test Year 2015.

Test Year 2015

	Park Original	ORA Original	Difference	Settlement
Audit and Income Tax	\$130,048	\$114,172	\$15,876	\$128,659
Legal	\$135,008	\$131,551	\$3,457	\$132,762
Safety	\$3,100	\$3,005	\$95	\$3,022
Benefits Consulting	\$114,901	\$116,106	(\$1,205)	\$116,794
Actuarial Consulting	\$121,981	\$112,444	\$9,537	\$113,110
Insurance	\$11,536	\$11,346	\$190	\$11,413
Other General	\$206,985	\$92,783	\$114,202	\$106,985
Total Outside Service	\$723,559	\$581,407	\$142,152	\$612,745

REFERENCES: AVR Exh. A-1, pp. 11 – 12, AVR Exh. A-12, pp. 20 – 22; ORA Exh. O-1, pp. 12-5 – 12-8.

## 12.6 Corporate A&G Allocation

## **PARK REQUEST:**

Park estimates the Corporate A&G Allocation, a deduction to the General Office expenses, as a percentage of the of the General Office payroll charged to other divisions on selected A&G expense accounts.

### **ORA POSITION:**

ORA finds Park's methodology to estimate the Corporate A&G Allocation reasonable. There are no differences between ORA's and Park's estimates.

### **RESOLUTION:**

With the resolution of the payroll issue, there is no longer any different in the Parties' positions. The Parties agree to use the Corporate A&G Allocation as shown in the table below.

Test Year 2015

	Park Original	ORA Original	Difference	Settlement
Corporate A&G Alloc.	(\$136,272)	(\$136,272)	\$0.00	(\$135,770)

REFERENCES: AVR Exh. A-1, p. 10; ORA Exh. O-1, p. 12-9.

#### 12.7 Bank Fees

## **PARK REQUEST:**

Park requests Bank Fees of \$22,017 based on the five-year (2009 – 2013) average of recorded expenses.

### **ORA POSITION**:

ORA accepts Park's methodology except that ORA made adjustments to the recorded 2012 historical expenses to remove the costs associated with a credit limit renewal fee of \$25,000.

#### **RESOLUTION**:

After further discussion and settlement negotiations, the Parties agree on \$21,689 for Bank Fees which is based on the unadjusted five-year average of recorded expenses and incorporates the settlement agreement on estimating methodology (Section 5.1) and escalation factors (Section 5.2).

Test Year 2015

	Park Original	ORA Original	Difference	Settlement
Bank Fees	\$22,017	\$16,532	\$5,485	\$21,689

REFERENCES: AVR Exh. A-2, p. 10, AVR Exh. A-12, p. 23; ORA Exh. O-1, p. 12-9.

## 12.8 Board of Directors Fees

### **PARK REQUEST:**

Park requests Board of Director Fees of \$111,240 for Test Year 2015 based on the settlement agreement adopted by the Commission in A.11-01-001 (\$100,000 in 2012 dollars) and adjusted for inflation to Test Year 2015.

## **ORA POSITION**:

ORA recommends \$100,000 for Test Year 2015 based on ORA's interpretation of the settlement agreement in A.11-01-001.

### **RESOLUTION:**

After further discussion, settlement negotiations, and review of AVR's rebuttal testimony, the Parties agree to Board of Director Fees of \$108,000 for Test Year 2015.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Board of Director Fees	\$111,240	\$100,000	\$11,240	\$108,000

REFERENCES: AVR Exh. A-1, p. 12, AVR Exh. A-12, p. 23; ORA Exh. O-1, p. 12-9.

## 12.9 Travel, Lodging & Miscellaneous

## **PARK REQUEST:**

Park requests \$100,466 for Travel, Lodging & Miscellaneous based on the two-year average of recorded expenses (2012 – 2013) to reflect current activity levels commensurate with the change in ownership of Park. This expense category is reflective of the change in activity resulting from increased travel to Park's Board of Director meetings and company participation in the National Association of Water Companies and California Water Association.

#### **ORA POSITION:**

ORA recommends \$50,233 (50% of Park's estimate) for an equal sharing of Park's forecasted expense between Park and ratepayers on the basis that the expenses in this category is increased more substantially after the acquisition of Park Water Company by the Western Water Holdings.

#### **RESOLUTION:**

After further discussion and settlement negotiations, the Parties agree to \$75,350 for Travel, Lodging & Miscellaneous for Test Year 2015.

Test Year 2015

	AVR Original	ORA Original	Difference	Settlement
Travel, Lodging, Misc.	\$100,466	\$50,233	\$50,233	\$75,350

REFERENCES: AVR Exh. A-2, p. 11, AVR Exh. A-12, pp. 23 – 24; ORA Exh. O-1, pp. 12-10 – 12-12.

### **12.10** Allocation Factors

### **PARK REQUEST:**

Park used the most current allocation factors available at the time the application was prepared. The allocation factors were calculated pursuant to the Commission's four-factor allocation methodology.

#### **ORA POSITION:**

ORA used the updated allocation factors in use during 2014.

### **RESOLUTION:**

Park accepts ORA's recommendation to use the allocation factors in use during 2014. The basis for the settlement is identical to the comments in Section 4.01.12 and will not be repeated here.

Test Year 2015

	Park Original	ORA Original	Difference	Settlement
Allocation Factor				
AVR – Domestic	29.52%	29.29%	0.23%	29.29%
Allocation Factor				
AVR – Irrigation	0.17%	0.19%	(0.02%)	0.19%

REFERENCES: AVR Exh. A-2, p. 3; ORA Exh. O-1, p. 12-3.

## 12.11 Administrative Expense Transferred

## **PARK REQUEST:**

Park estimates the Administrative Expenses Transferred, credit to the General Office A&G expenses, as a percentage of capital expenditures.

### **ORA POSITION**:

ORA finds Park's methodology to estimate the administrative expense transferred reasonable. There are no differences between ORA's and Park's estimates.

### **RESOLUTION**:

The Parties agree to calculate the administrative expense transferred based on the stipulated balances of plant in service incorporating stipulated adjustments, additions, and retirements.

#### Test Year 2015

	Park Original	ORA Original	Difference	Settlement
Administrative Expense	(\$17,639)	(\$17,639)	\$0	(\$17,639)
Transferred				

REFERENCES: AVR Exh. A-12, p. 17: ORA Exh. O-1, p. 12-13.

## 12.12 Payroll Taxes

## **PARK REQUEST:**

Park requests \$226,584 for payroll taxes based on Park's projections of payroll tax rates and limits.

### **ORA POSITION:**

ORA accepts Park's methodology. The original differences between Park's and ORA's estimates resulted from the issues and the differences in the estimates of payroll.

### **RESOLUTION:**

With the settlement on payroll (Section 5.3), there is no longer any difference in the Parties' positions. ORA and Park agree to the estimates of payroll taxes as set forth in the table below.

Test Year 2015

	Park Original	ORA Original	Difference	Settlement
Payroll Tax	\$226,584	\$224,731	\$1,853	\$226,132

REFERENCES: AVR Exh. A-2, p. 15; ORA-1, p. 12-12.

## 12.13 Ad Valorem Tax

## **PARK REQUEST:**

Park's estimate for ad valorem taxes are based on the methodology used by the Los Angeles County Tax Assessor's Office.

### **ORA POSITION:**

ORA accepts AVR's methodology for estimating ad valorem taxes.

### **RESOLUTION:**

There are no methodological differences between ORA and Park. The Parties agree to use the uncontested methodology used in Park's application.

Test Year 2015

	Park Original	ORA Original	Difference	Settlement
Ad Valorem Tax	\$28,591	\$28,591	\$0	\$28,591

REFERENCES: AVR Exh. A-2, p. 13; ORA Exh. O-1, p. 12-12.

## 12.14 Depreciation Rates

## **PARK REQUEST:**

Park proposed new depreciation rates based on a remaining life study completed in accordance with Standard Practice U-4, using plant and reserve balances as of January 1, 2012.

### **ORA POSITION:**

ORA finds the depreciation rates proposed by Park reasonable and recommends the Commission adopt Park's proposed depreciation rates.

## **RESOLUTION:**

The Parties agree to use the depreciation rates as set forth in the table below.

	Description	Present	Proposed
372	Office Furniture and Equip	5.72%	20.17%
373	Transportation Equip	14.95%	5.51%
375	Laboratory Equip	0.00%	0.00%
376	Communication Equip	10.83%	12.04%
372	Computer Equip – System	11.35%	11.59%
372	Computer Equip – Desktops	10.07%	10.96%
372	Computer Equip – Software	1.77%	0.95%

12.15 Depreciation Reserve and Depreciation Expense

**PARK REQUEST:** 

Park requested depreciation expense and reserve based on its proposed depreciation rates and

proposed utility plant.

**ORA POSITION:** 

There are no methodological differences between Park and ORA. There was no issue regarding

the depreciation rates proposed by Park. Differences in the Parties' original depreciation reserve

and depreciation expense estimates resulted from differences in the utility plant estimates.

**RESOLUTION:** 

The Parties agree that the depreciation expense and depreciation reserve should be calculated

using the depreciation rates proposed in AVR's application and the stipulated balances of plant

in service incorporating stipulated adjustment and additions as set forth in the table below.

# **Test Year 2015-General Office**

Depreciation Reserve & Expense	AVR	ORA	Difference	Settlement
Beginning Year Balance	\$6,441,003	\$6,353,655	\$87,348	\$6,366,067
Annual Accrual Charged To:				
Classing Assounts	\$0	0.2	\$0	60
Clearing Accounts	\$0	\$0		\$0
Contributions	\$0	\$0	\$0	\$0
Depreciation Expense	\$306,254	\$288,411	\$17,843	\$302,077
Other				
Total	\$306,254	\$288,411	\$17,843	\$302,077
Retirements & Adjustments				
Net Retirements	\$74,976	\$74,976	\$0	\$74,976
Adjustments	\$12,525	\$12,525	\$0	\$0
Total	\$87,501	\$87,501	\$0	\$74,976
Net Additions	\$218,753	\$200,910	\$17,843	\$227,101
End Of Year Balance	\$6,659,471	\$6,554,565	\$104,906	\$6,593,168
Average Balance	\$6,550,237	\$6,454,110	\$96,127	\$6,479,618

Test Year 2016 - General Office

Depreciation Reserve & Expense	AVR	ORA	Difference	Settlement
Beginning Year Balance	\$6,659,471	\$6,554,565	\$104,906	\$6,593,168
Annual Accrual Charged To:				
Clearing Accounts	\$0	\$0	\$0	\$0
Contributions	\$0	\$0	\$0	\$0
Depreciation Expense	\$343,535	\$306,729	\$36,806	320,864
Other				
Total	\$343,535	\$306,729	\$36,806	\$320,864
Retirements & Adjustments				
Net Retirements	\$74,976	\$74,976	\$0	\$74,976
Adjustments	\$501	\$501	\$0	\$501
Total	\$75,477	\$75,477	\$0	\$75,477
Net Additions	\$268,058	\$231,252	\$36,806	\$245,387
	<b>*</b> • • • • • • • • • • • • • • • • • • •	<b>*</b>		<b>*</b> • • • • • • • • • • • • • • • • • • •
End Of Year Balance	\$6,927,183	\$6,785,817	\$141,366	\$6,838,556
Average Balance	\$6,793,327	\$6,670,191	\$123,136	\$6,715,862

REFERENCES: AVR Exh. A-2, p. 38; ORA Exh. O-1, p. 9-1.

## 13.0 AFFILIATE TRANSACTIONS

## **ORA RECOMMENDATION:**

Based upon its review of AVR's application, and responses to data requests, ORA finds AVR's affiliated transactions to be reasonable and acceptable. AVR should allocate all revenues from contracts with HomeServe pursuant to D.12-01-042. ORA finds that the contract with Nextel is in the process of being terminated and will not be in effect during Test Year 2015.

## **AVR RESPONSE:**

AVR agrees with ORA's findings.

**RESOLUTION:** 

The Parties agree to incorporate \$17,000, rather than \$1,700, associated with the HomeServe

contract in the Miscellaneous Revenues (Section 3.6).

REFERENCES: AVR Application, pp. 7 – 8; ORA Exh. O-1, p. 13-3.

14.0 RATE DESIGN

Residential and Non-Residential

**AVR WATER REQUEST:** 

AVR requests continuation of the current conservation rate design program that includes

increasing block rates of three tiers for residential customers. AVR requests that the breakpoints

be adjusted to reflect more recent consumption patterns. Due to the different characteristics of its

non-residential customers, AVR recommends retaining the single quantity conservation rate for

non-residential customers. The rate design uses the California Urban Water Conservation

Council ("CUWCC") BMP 11 on conservation rates by using the threshold guideline of having

more than 70% of its revenue generated by the commodity charge.

**ORA POSITION:** 

ORA finds AVR's methodology acceptable and recommends that the Commission adopt the rate

design contained in AVR's application.

**RESOLUTION:** 

The Parties agree that the rate design described above should be applied to the adopted revenue

requirement to determine the adopted rates. The Parties agree to correct the referencing error in

AVR's bill tabulation used for the residential rate design. The Parties agree that this agreement

is contingent upon AVR being authorized a full decoupling WRAM/MCBA over the period that

this rate design is in effect.

REFERENCES: AVR Exh. A-1, pp. 140-143; ORA Exh. O-1, Chapter 12.

14.2 Gravity Irrigation

**AVR WATER REQUEST:** 

AVR prepared a new cost of service study from which to base rates for Gravity Irrigation

service.

**ORA POSITION:** 

ORA finds AVR's methodology acceptable and recommends AVR continue to submit updated

cost of service study and that the Commission adopt the rate design contained in AVR's

application.

**RESOLUTION:** 

The Parties agree for the Gravity Irrigation customer to use the same service charges adopted for

potable water service and a single quantity rate design. The quantity charge will be based on a

cost of service study performed for this single customer based on the finalized consumption and

expenses for the Gravity Irrigation customer.

REFERENCES: AVR Exh. A-1, p. 143; ORA Exh. O-1, Chapter 16.

15.0 **WATER QUALITY** 

**ORA RECOMMENDATION:** 

Based on review of information provided by AVR and the California Department of Public

Health ("CDPH"), ORA recommends that the Commission find that AVR is incompliance with

CDPH water quality regulations, federal drinking water standards, and the Commission's

General Order 103-A.

**AVR RESPONSE:** 

AVR agrees with ORA's recommendation.

**RESOLUTION:** 

The Parties recommend that the Commission find AVR is in compliance with all applicable

federal and state drinking water standards including General Order 103-A.

REFERENCES: AVR Exh. A-1, Chapter X; ORA Exh. O-1, Chapter 17.

16.0 MEMORANDUM AND BALANCING ACCOUNTS

16.1 **Booking Recovery to Memorandum Accounts** 

**ORA RECOMMENDATION:** 

ORA recommends that AVR change its actual accounting methods to avoid recording

memorandum account balances on its balance sheet until those amounts are approved for

recovery by the Commission.

**AVR RESPONSE:** 

AVR's accounting treatment of memorandum accounts is in compliance with generally accepted

accounting principles (GAAP).

**RESOLUTION:** 

After further discussion and settlement negotiations, the Parties agree that no change is necessary

in AVR's actual accounting practices, and the Parties agree that AVR will not use this

accounting treatment as justification in favor of a particular disposition of the given amounts in

an informal or formal Commission proceeding. This is not intended to prohibit AVR from

referencing the regulatory treatment that has been applied to an amount.

REFERENCES: AVR Exh. A-11, pp. 8 - 11; ORA Exh. O-1, pp. 14-5 – 14-6.

16.2 **Incremental Cost Balancing Account (ICBA) – Irrigation System** 

**ORA RECOMMENDATION:** 

ORA recommends that AVR not be permitted to recover the balance recorded in the ICBA at this

time because the account balances are estimated.

**AVR RESPONSE:** 

AVR is not requesting recovery of the balance recorded in the ICBA – Irrigation system at this

time.

**RESOLUTION:** 

After further discussion, settlement negotiations, and review of AVR's rebuttal testimony, the

Parties agree that AVR is not requesting recovery of the balance recorded in the ICBA for the

Irrigation system.

REFERENCES: AVR Exh. A-12, p. 25; ORA Exh. O-1, pp. 14-9 – 14-10.

16.3 **Employee and Retiree Health Care Balancing Account** 

**AVR WATER REQUEST:** 

AVR requests that it be permitted to file an advice letter requesting to refund the balance

recorded in the Employee and Retiree Health Care Balancing Account after 2014 recorded data

becomes available and a final balance at December 31, 2014 is calculated and recorded in the

account.

**ORA POSITION:** 

ORA recommends that the over-collected balance of \$285,653 recorded in the Employee and

Retiree Health Care Balancing Account as of December 31, 2013, be refunded through a sur-

credit authorized in this proceeding.

**RESOLUTION:** 

After discussion, settlement negotiations, and review of AVR's rebuttal testimony, the Parties

agree that AVR will file an advice letter no later than March 31, 2015 to refund the balance

recorded in the account as of December 31, 2014. The Parties also agree that the account should

continue to the next general rate case.

REFERENCES: AVR Exh. A-1, p. 134; ORA Exh. O-1, pp. 14-11 – 14-12.

16.4 **Pension Expense Balancing Account** 

**AVR WATER REQUEST:** 

AVR requests that it be permitted to file an advice letter requesting to refund the balance

recorded in the Pension Expense Balancing Account after 2014 recorded data becomes available

and a final balance at December 31, 2014 is calculated and recorded in the account.

**ORA POSITION:** 

ORA recommends that the over-collected balance of \$22,427 recorded in the Pension Expense

Balancing Account as of December 31, 2013 be refunded through a surcredit authorized in this

proceeding.

**RESOLUTION:** 

After discussion, settlement negotiations, and review of AVR's rebuttal testimony, the Parties

agree that AVR will file an advice letter no later than March 31, 2015 to refund the balance

recorded in the account as of December 31, 2014. The Parties also agree that the account should

continue to the next general rate case.

REFERENCES: AVR Exh. A-1, pp. 134 - 135; ORA Exh. O-1,pp. 14-12 - 14-13.

**Conservation Memorandum Account** 16.5

**AVR WATER REQUEST:** 

AVR requests that the Commission authorize the recovery of the balance recorded in the

Conservation (BMP) Memorandum Account for the period of January 1, 2011 through December

31, 2011 in the amount of \$77,384.

**ORA POSITION:** 

ORA finds AVR's request for recovery of the balance recorded in the Conservation

Memorandum Account to be reasonable.

**RESOLUTION:** 

The Parties agree that the Commission should authorize the recovery of the under-collection

recorded in the Conservation Memorandum Account in the amount of \$77,384. The Parties

further agree that this account be closed.

REFERENCES: AVR Exh. A-1, p. 135; ORA Exh. O-1, pp. 14-13 – 14-14.

16.6 **Outside Services Memorandum Account** 

**AVR WATER REQUEST:** 

AVR requests that the Commission authorize the recovery of the balance recorded in the Outside

Services Memorandum Account for the period of January 1, 2011 through December 31, 2011 in

the amount of \$2,006.

**ORA POSITION:** 

ORA finds AVR's request for recovery of the balance recorded in the Outside Services

Memorandum Account to be reasonable.

**RESOLUTION:** 

The Parties agree that the Commission should authorize the recovery of the under-collection

recorded in the Outside Services Memorandum Account in the amount of \$2,006. The Parties

further agree that the account be closed.

REFERENCES: AVR Exh. A-1, p. 135; ORA Exh. O-1, pp. 14-14 – 14-15.

**Pressure Reducing Memorandum Account** 16.7

**AVR WATER REQUEST:** 

AVR requests that the Commission close the Pressure Reducing Valve Memorandum Account

because it has not recorded any costs in the account since its inception. AVR has determined that

because of the water system's operational characteristics, pressure reducing valve technology

will not work in the AVR service area.

**ORA POSITION:** 

ORA finds AVR's request to be reasonable.

**RESOLUTION:** 

The Parties agree that the Commission should authorize the closing of the Pressure Reducing

Valve Memorandum Account.

REFERENCES: AVR Exh. A-1, p 136; ORA Exh. O-1, pp. 14-15 – 14-16.

16.8 **Credit Card Memorandum Account** 

**AVR WATER REQUEST:** 

AVR requests that the Commission authorize the refund of the over-collected balance recorded in

the Credit Card Memorandum Account estimated at December 31, 2014.

**ORA POSITION:** 

ORA finds AVR's request to be reasonable.

**RESOLUTION:** 

Based on discussion, review of AVR's rebuttal testimony, and review of workpapers, the Parties

agree that the Commission authorize the refund of the over-collected balance recorded in the

Credit Card Memorandum Account in the amount of \$4,148.42. The Parties further agree that

this account be closed.

REFERENCES: AVR Exh. A-1, p. 136; ORA Exh. O-1, pp. 14-20 – 14-21.

16.9 2010 Tax Memorandum Account

**AVR WATER REQUEST:** 

AVR requests authorization to file an advice letter to refund the balance recorded in the 2010

Tax Act Memorandum Account from April 14, 2011 through December 31, 2014 after the

account is terminated at the conclusion of this rate case cycle (December 31, 2014) and the final

balance has been determined

**ORA POSITION:** 

ORA recommends that the Commission order an audit of the 2010 Tax Act Memorandum

Account and AVR would file a subsequent advice letter requesting refund of the balance

recorded in the account based on the results of the audit.

**RESOLUTION:** 

After discussions, settlement negotiations, and review of AVR's rebuttal testimony, the Parties

agree that the impacts of the 2010 Tax Act on 2015 and subsequent years are incorporated into

rates in this proceeding, that the 2010 Tax Act Memorandum Account should terminate at the

end of December 31, 2014 (or whatever other time that rates from this proceeding become

effective, and that AVR will file an advice letter by April 30, 2015 to refund the over-collected

balance recorded in the 2010 Tax Memorandum Account. The Parties further agree than an audit

separate from the audit conducted in association with the advice letter filing is unnecessary.

REFERENCES: AVR Exh. A-1, p. 136; ORA Exh. O-1, pp. 14-21 – 14-23.

16.10 Chromium 6 Memorandum Account

**AVR WATER REQUEST:** 

AVR requests Commission authorization to establish a Hexavalent Chromium (Chromium 6)

Memorandum Account to track the unknown costs of water treatment or remediation costs

associated with the loss of groundwater sources that would result from a new MCL for

Chromium 6.

**ORA POSITION:** 

ORA recommends that AVR's request to establish a Chromium 6 Memorandum Account be

denied based on its review of the impacts of the MCL on AVR's groundwater sources.

**RESOLUTION:** 

The Parties agree that as a result of the California Department of Public Health setting the MCL

for Chromium 6 at 10 ppb, there is no impact on AVR's groundwater sources. The Parties agree

to ORA's recommendation and AVR will withdrawal its request for a Chromium 6

Memorandum Account.

REFERENCES: AVR Exh. A-1, p. 136; ORA Exh. O-1, pp. 14-24 – 14-26.

17.0 SPECIAL REQUESTS

17.1 New Tariff Charges

17.2 Fire Flow Test

**AVR WATER REQUEST:** 

AVR requests a tariff for fire flow testing, which includes the entire process of scheduling, physical testing, modeling, and reporting fire flow and system pressure checks as requested by

companies, groups or individuals, not as a part of a new subdivision or development.

**ORA POSITION:** 

ORA supports this request.

**RESOLUTION:** 

ORA and AVR agree that fire flow testing is a cost that should be charged to those causing the expense, rather than distributed to all customers. ORA and AVR agree that AVR will implement a tariff for fire flow testing of \$60 per fire flow test, which includes the entire process of

scheduling, physical testing, modeling, and reporting fire flow and system pressure checks as

requested by companies, groups or individuals, not as a part of a new subdivision or

development.

REFERENCES: AVR Exh. A-1, p. 145, AVR Exh. A-12, p. 31; ORA Exh. O-1, pp. 15-2 –

15-3.

17.3 Restoration of Service

**AVR WATER REQUEST:** 

AVR proposes a new tariff charge for restoration of service during after-hours and voluntary

disconnection for non-emergency, voluntary disconnection after-hours (non-regular hours).

**ORA POSITION:** 

ORA opposes this request.

**RESOLUTION:** 

After further discussion during settlement negotiations, AVR and ORA agree that a tariff charge

for restoration of service applicable to non-emergency, after-hours is a cost that should be charged to those customers causing the expense, rather than distributed to all customers. ORA and AVR agree that AVR will implement such a tariff charge for restoration of service of \$150.

REFERENCES: AVR Exh. A-1, p. 144, AVR Exh. A-12, p. 31; ORA Exh. O-1, pp. 15-3 – 15-4.

## 17.4 Other Rates and Fees (Advances)

## **AVR WATER REQUEST:**

AVR proposes to update the Supply Facilities Fee and Supplemental Water Acquisition Fee charged as advances in Section C of AVR's Rule No. 15, Main Extensions. The Supply Facilities Fee would increase from \$900 to \$1,000 for a 5/8-inch meter, with increases to larger meter sizes based on the Commission's service charge ratios. AVR proposes to update the Supplemental Water Acquisition Fee from \$5,000 to \$7,000 per lot.

### **ORA POSITION:**

ORA did not comment on this request.

### **RESOLUTION:**

After further discussion during settlement negotiations, the Parties agree to the updated fees facilities and supplemental water acquisition as shown below.

## 11.02.4 Other Rates and Fees (advances) Proposed:

Supply Facilities Fees

Service Size	Facilities Fee		
5/8-inch	\$ 1,000.00		
<sup>3</sup> / <sub>4</sub> -inch	\$ 1,500.00		
1-inch	\$ 2,500.00		
1 ½-inch	\$ 5,000.00		
2-inch	\$ 8,000.00		
3-inch	\$ 15,000.00		
4-inch	\$ 25,000.00		

6-inch \$ 50,000.00 8-inch \$ 80,000.00 10-inch \$145,000.00

Supplemental Water Acquisition Fees

Residential developments \$5,500 per lot

Commercial, Industrial, or other developments \$5,500 per equivalent average

residential water use based on the water use of similar business or facility.

REFERENCES: AVR Exh. A-1, p. 144.

17.5 Interest Rates Applied to Customer Deposits

**AVR WATER REQUEST:** 

AVR requests to change the interest on customer deposits in Rule No. 7 from seven percent per

annum to the average monthly 90-day commercial paper rate per month.

**ORA POSITION:** 

ORA supports this request because customer deposits and the interest earned on the deposits have no impact on ratemaking and the current seven percent rate does not reflect current market

conditions.

**RESOLUTION:** 

ORA and AVR agree that AVR will revise the interest earned on customer deposits from 7% to the 90-day commercial paper rate. ORA and AVR recognize that the Commission previously

authorized a similar treatment for Park Water Company in D.13-09-005.

REFERENCES: AVR Exh. A-1, p. 145; ORA Exh. O-1, pp. 15-5 – 15-6.

17.6 Recognition of Future Offset

**AVR WATER REQUEST:** 

AVR anticipates the filing of leased water and purchased power expense offset advice letters subsequent to the filing of this GRC application but prior to the Test Year. AVR requests that

the Commission recognize any subsequent offsets prior to the issuance of a final decision in this

GRC.

**ORA POSITION:** 

ORA supports this request.

**RESOLUTION:** 

The Parties agree that any expense offsets be recognized prior to the issuance of a final decision

in the proceeding.

REFERENCES: AVR Exh. A-12, p. 33; ORA Exh. O-1, p. 15-6.

18.0 WRAM/MCBA

**AVR WATER REQUEST:** 

AVR requests Commission authorization to continue its existing Water Revenue Adjustment

Mechanism ("WRAM")/Modified Production Cost Balancing Account ("MCBA") with some

minor modifications. AVR proposes to add the commodity revenues for the irrigation system to

the WRAM balancing account. AVR's MCBA captures variations in production costs

(purchased power, replenishment assessments, and leased water rights) due to either changes in

unit price or changes in the consumption. AVR requests that the production costs of chemicals

be included in the supply cost captured by the MCBA. AVR also requests to add the irrigation

system water production costs in the MCBA.

**ORA POSITION:** 

ORA opposes AVR's requests to modify the WRAM/MCBA.

**RESOLUTION:** 

The Parties agree that the Commission should authorize the continuance of the WRAM/MCBA.

The Parties disagree on AVR's proposed modifications to the WRAM/MCBA, which are

outlined in Section 1.3. The Parties further believe that the resolution of the consumption per

customer issue will result in reasonable estimate of water sales during the rate case cycle (2015 –

2017). This will minimize and eliminate the potential for large WRAM surcharges that result from significant difference between actual and adopted sales forecasts.

REFERENCES: AVR Exh. A-1 pp. 133 – 134; ORA Exh. O-1, pp.19-1 – 19-2.

19.0 LOW INCOME PROGRAM (CARW)

**AVR WATER REQUEST:** 

AVR proposes to continue its existing low-income discount program known as California Alternate Rates for Water ("CARW"). AVR requests continuing this program by increasing the current monthly service charge discount of \$6.69 by the average percentage increase to rates authorized in this proceeding. AVR also proposes the continuation of a surcharge to offset the CARW discounts provided to qualifying customers. AVR requests the Commission authorize the recovery of the under-collection recorded in the CARW Balancing Account as of December 31, 2013 in the amount of \$425,758 through a 12-month temporary surcharge.

**ORA POSITION:** 

ORA finds AVR's request acceptable and recommends that the Commission adopt AVR's requested changes to the CARW program identified in AVR's application.

**RESOLUTION:** 

The Parties agree that qualifying customers would receive a monthly CARW discount using the methodology described above. Non-qualifying customers, excluding customers receiving non-metered fire sprinkler service, reclaimed water service, construction and other temporary meter service and customers that receive a CARW credit, would be subject to a monthly surcharge using the methodology described above.

The Parties agree that the Commission should authorize the recovery of the under-collection recorded in the CARW Revenue Reallocation Balancing Account in the amount of \$425,758.

The Parties further agree that the CARW Balancing Account continues to be necessary to track the balance of collected surcharges and discounts.

REFERENCES: AVR Exh. A-1, pp. 15-16; ORA Exh. O-1, pp. 18-1 – 18-5.

# 20.0 REQUESTS TO THE COMMISSION

As a result of this Settlement, the Commission should act to resolve AVR's requests in this proceeding. The Parties are providing a list of these requests under paragraph 21.0 below in an effort to ensure the Commission takes notice of necessary findings and orders arising from this proceeding.

## 21.0 REQUESTS AS A RESULT OF THE SETTLEMENT

- 21.1 The Parties request that the Commission authorize a change in AVR's tariff fees pursuant to Sections 17.1, 17.2, 17.3, and 17.4 effective January 1, 2015. AVR's interest on deposits would be the average monthly 90-day commercial paper rate. AVR's reconnection fee (outside of regular business hours) and voluntary disconnection charge (outside of regular business hours) would be \$150. AVR's fee for requested fire-flow tests would be \$60 per fire-flow test.
- 21.2 The Parties request that the Commission authorize a change in AVR's CARW discount (for qualifying customers) and the surcharge (for non-qualifying customers) pursuant to Section 19.0.
- 21.3 The Parties request that the Commission authorize the continuance of the existing Water Revenue Adjustment Mechanism and Modified Cost Balancing Accounts pursuant to Section 18.
- 21.4 The Parties request that the Commission authorize recovery of the under-collected balance in AVR's Conservation (BMP) Memorandum Account (\$77,384 as of December 31, 2013) pursuant to Section 16.5.
- 21.5 The Parties request that the Commission authorize recovery of the under-collected balance in AVR's Outside Services Memorandum Account (\$2,006 as of December 31, 2013) pursuant to Section 16.6.

- **21.6** The Parties request that the Commission authorize the refund of the over-collected balance in the AVR's Credit Card Balancing Account (\$4,148.42 as of December 31, 2014) pursuant to Section 16.8.
- **21.7** The Parties request that the Commission authorize recovery of the under-collected balance in AVR's CARW Revenue Reallocation Balancing Account (\$425,758 as of December 31, 2013) pursuant to Section 19.0.
- 21.8 The Parties request that the Commission make a finding that AVR meets all applicable water quality standards. This finding would be based upon ORA's review of water quality testimony and information provided by AVR.
- 21.9 The Parties request that the Commission make a finding that AVR is in compliance with the Real Property Subject to the Water Infrastructure Improvement Act of 1996.
- **21.10** The Parties request that the Commission order the filing of advice letters to implement increases for escalation years 2016 and 2017.
- **21.11** The Parties request that the Commission find that AVR's contract with HomeServe, that is subject to the Excess Capacity Decision (D.00-07-018) and Non-Tariffed Products & Services Rules in D.10-10-019 (Appendix A, Rule X) for unregulated transactions is properly reflected in AVR's revenue requirement.
- **21.12** The Parties request that the Commission authorize and implement all other agreements of the Parties contained in the Settlement.

## 22. FURTHER TERMS AND CONDITIONS OF THE SETTLEMENT

**22.0** Rule 12.1(d) requires that a Settlement be "reasonable in light of the whole record, consistent with the law, and in the public interest." The Settlement between the Parties in this proceeding satisfies the criteria in Rule 12.1(d). The Commission should approve, and adopt this Settlement, which is supported by ORA and AVR.

## 22.1 The Settlement is Reasonable

The Settlement, taken as a whole, provides a reasonable resolution of the issues settled in this proceeding. The reasonableness of the Settlement is supported by ORA's reports and testimony, and by the testimony, reports, and rebuttal testimony of AVR. In addition, the parties considered the affordability of the rates, letters to the Commission, the financial health of AVR and the Commission's Water Action Plan. The parties fully reached a reasonable compromise on the various issues that were in contention. The settlement negotiations were accomplished at arm's length over the course of numerous weeks.

## 22.2 The Settlement is Lawful

The Parties are aware of no statutory provisions or prior Commission decision that would be contravened or compromised by the Settlement. The issues resolved in the Settlement are clearly within the scope of the proceeding. Moreover, the Settlement, if adopted, would result in just and reasonable rates to AVR's customers.

## 22.3 The Settlement Serves the Public Interest

The Settlement is in the public interest. The Commission has explained that a settlement which "commands broad support among participants fairly reflective of the affected interest" and "does not contain terms which contravene statutory provisions or prior Commission decisions" well serves the public interest. *Re San Diego Gas & Elec.*, D.92-12-019, 46 CPUC 2d at 552. In this proceeding, the Parties fairly represent the affected parties' interests. AVR provides water service to the customers in its service territory in San Bernardino County, and ORA is statutorily mandated with representing ratepayers in California, including those ratepayers not directly at issue in this proceeding.

The principal public interest affected in this proceeding is the delivery of safe, reliable water service at reasonable rates. The Settlement advances these interests. In addition, Commission approval of the Settlement will provide speedy resolution of contested issues, which will conserve Commission resources.

## 22.4 The Settlement Conveys Sufficient Information

The Parties believe that the Settlement conveys sufficient information for the Commission to

discharge its future regulatory obligations. Thus, taken as a whole, the Settlement will satisfy the Commission's standards for approving a settlement presented to it.

# 23.0 CONCLUSION

The Parties mutually believe that, based on the terms and conditions set forth above, this Settlement is reasonable, consistent with the law, and in the public interest.

\*\*\*\* Signature Page Follows \*\*\*\*\*

## OFFICE OF RATEPAYER ADVOCATES

APPLE VALLEY RANCHOS WATER COMPANY

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Acting Director

California Public Utilities Commission Office of Ratepayer Advocates 505 Van Ness Avenue San Francisco, CA 94102

Dated: August 6, 2014

Edward N. Jackson Project Manager

Representative for Apple Valley Ranchos Water Company 21760 Ottawa Road Apple Valley, CA 92307

Dated: August \_\_\_\_\_, 2014